

# Region 5 Education Service Center

Annual Financial Report

For The Fiscal Year Ended August 31, 2018

## **Board Members**

Mr. Francis McDaniel, Chairman

Mr. Earl Jeffery, Vice Chairman

Ms. Debbie Nicks, Secretary

Mr. Jimmy Burke

Mr. Jimmy Hicks

Ms. Kristi Hughes

Ms. Wanda Woods

Ms. LaNell Wilson, charter schools

## **Executive Director**

Dr. Danny Lovett

## **Deputy Executive Director**

Ms. Krin Mackenroth

## **Chief Financial Officer**

Ms. Denise Wallace

*“Educational Professionals serving Educational Professionals”*

**Region 5 Education Service Center**  
 Annual Financial Report  
 For the Fiscal Year Ended August 31, 2018  
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**Certificate of the Board**

**Region 5 Education Service Center**

Name of Region Center

**Jefferson**

County

**181-950**

Co.-Dist Number

We, the undersigned, certify that the attached annual financial reports of the above named region center were reviewed and ✓ approved \_\_\_\_\_ disapproved for the fiscal year ended August 31, 2018 at a meeting of the Board of Directors of such region center on the 20<sup>th</sup> day of December, 2018.

Jimmy S. Hish  
Signature of Board Secretary

*vice chairman*

Earl R. Jeffery  
Signature of Board President

If the Board of Directors disapproved the auditor's report, the reason(s) for disapproving it is/are (attach list as necessary):

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# Financial Section

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## Independent Auditor's Report

To the Board of Trustees of  
Region 5 Education Service Center  
Beaumont, Texas

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Region 5 Education Service Center (the Center), as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise the Center's basic financial statements as listed in the table of contents.

#### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Opinions*

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Center, as of August 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.



***Emphasis of Matter***

*Change in Accounting Principle*

As discussed in Note 1.E. to the basic financial statements, the Center implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Beginning net position has been restated to reflect the change in accounting resulting from this statement. Our opinions are not modified with respect to this matter.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Supplementary and Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Center's basic financial statements. The Supplementary Information and Schedule of Required Responses to Selected School FIRST Indicators, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The Schedule of Expenditures of Federal Awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Supplementary Information and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information and the Schedule of Expenditures of Federal Awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Schedule of Required Responses to Selected School FIRST Indicators has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

The Board of Trustees of  
Region 5 Education Service Center

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2018 on our consideration of the Center's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Center's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Center's internal control over financial reporting and compliance.

*Weaver and Tidwell, L.L.P.*

WEAVER AND TIDWELL, L.L.P.

Conroe, Texas  
December 20, 2018

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## Management's Discussion and Analysis

As management of the Region 5 Education Service Center (the Center), we offer readers of the accompanying report this narrative overview and analysis of the financial activities of the Center for the fiscal year ended August 31, 2018. In reviewing this report, readers should be mindful that it is often necessary for management to make and use estimates in the preparation of financial statements. Examples of the use of such estimates may be found in amounts reported for depreciation and net pension liability.

### Financial Highlights

Liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources at year-end by \$2,375,374 (negative net position). The Center does not have an unrestricted net position that may be used to meet the Center's ongoing obligations to its creditors.

- The Center's total net position increased by \$1,381,911 from current operations and decreased \$7,554,724 due to the implementation of GASB 75.
- As of the close of the current fiscal year, the Center's governmental funds had combined ending fund balances of \$3,850,621, an increase of \$419,754 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance of the general fund was \$2,520,964, or 45 percent of the year's total general fund expenditures.
- The Center's total government-wide long-term pension liability decreased by \$232,718, or 10 percent, during the year.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Center's basic financial statements. The Center's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains required supplementary information and supplementary information in addition to the basic financial statements.

**Government-wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the Center's finances, in a manner similar to a private-sector enterprise.

The *Statement of Net Position* (Exhibit A-1) presents information on all of the Center's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Center is improving or deteriorating.

The *Statement of Activities* (Exhibit B-1) presents information showing how the Center's net position changed during the most recent fiscal year. Changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some transactions that will not result in cash flows until future fiscal periods (e.g. pension and OPEB benefits).

The government-wide financial operations (*governmental activities*) of the Center are principally supported by charges for services and intergovernmental revenues. The governmental activities of the Center include *Instruction, Instructional Resources and Media Services, Curriculum and Instructional Staff Development, School Leadership, General Administration, Plant Maintenance and Operations, Data Processing Services, Community Services and School District Administrative Support Services*.

The government-wide financial statements can be found as noted in the table of contents of this report.

In fiscal year 2018, the Center implemented the Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)* – which superseded GASB Statement No. 45.

Statement No. 75 establishes financial reporting standards and/or accounting standards for state and local government defined benefit OPEB plans and defined contribution OPEB plans. Statement No. 75 requires that, at transition, a government recognizes a beginning OPEB liability and beginning deferred outflow of resources for its OPEB contributions, if any, made subsequent to the measurement date of the beginning net OPEB liability. The implementation of this statement has no impact on the Center's governmental fund financial statements. However, implementation has resulted in certain changes to the presentation of the Center's government-wide financial statements. More information on the implementation of this statement and the Center's OPEB plan is available in Note 1. E. and Note 4.D., respectively.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Center, as do other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Center can be divided into two categories: governmental funds and proprietary funds.

**Governmental Funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of cash resources*, as well as on *balances of cash resources* available at the end of the fiscal year. Such information may be useful in evaluating near-term financing requirements.

Because the focus of governmental funds financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term effect of the Center's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Center maintained twenty-five individual governmental funds during the year. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, federally funded special revenue fund and state special revenue fund, which are considered to be major funds. Data from the other twenty-two governmental funds are combined into a single, aggregated presentation titled *total nonmajor funds*.

The Center adopts an annual revenue and appropriations budget for its general fund. All other governmental funds adopt project length budgets. Subsequent to adoption, amendments approved by the governing body are reflected in a revised budget column. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with its budget.

The basic governmental fund financial statements are noted in the table of contents of this report.

**Proprietary Funds.** The Center maintains one type of proprietary fund. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the Center's various functions. The Center uses an internal service fund to account for its Building Operations, Vehicle Operations and Data Processing Services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide essentially the same type of information as the government-wide financial statements, only in more detail. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

The basic proprietary fund financial statements are noted in the table of contents of this report.

**Notes to the Basic Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements are noted in the table of contents of this report.

**Other Information.** In addition to the basic financial statements and accompanying notes, this report presents required supplementary information and supplementary information. Such information is noted in the table of contents of this report.

### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a Center's financial position. In the case of the Center, liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$2,375,374 at the close of the most recent fiscal year.

#### Region V Education Service Center's Net Position

	Governmental Activities					
	2018		2017		Increase (Decrease)	
	Amount	%	Amount	%	Amount	%
Current and other assets	\$ 4,224,652	81	\$ 3,858,115	75	\$ 366,537	10
Capital assets, net of depreciation	988,651	19	1,295,059	25	(306,408)	(24)
Total assets	5,213,303	100	5,153,174	100	60,129	
Total deferred outflows of resources	1,680,701	100	1,870,203	100	(189,502)	(10)
Other liabilities	316,810	4	372,987	12	(56,177)	(15)
Long-term liabilities outstanding	6,815,469	96	2,713,411	88	4,102,058	151
Total liabilities	7,132,279	100	3,086,398	100	4,045,881	
Total deferred inflows of resources	2,137,099	100	139,540	100	1,997,559	1,432
Net position:						
Net investment in capital assets	936,095	(39)	1,187,259	31	(251,164)	(21)
Restricted	423,125	(18)	251,356	7	171,769	68
Unrestricted	(3,734,594)	157	2,358,824	62	(6,093,418)	(258)
<b>Total net position</b>	<b>\$ (2,375,374)</b>	<b>100</b>	<b>\$ 3,797,439</b>	<b>100</b>	<b>\$ (6,172,813)</b>	

Investment in capital assets (e.g., building leasehold improvements and furniture and equipment), less any related debt used to acquire those assets that is still outstanding represents 39 percent of the Center's net position. The Center uses these capital assets to provide services to districts; consequently, these assets are *not* available for future spending. Although the Center's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Restricted net position \$423,125 or 18 percent of net position is restricted for grants.

The Center does not have an unrestricted net position, as the unrestricted is in a deficit of \$3,734,594, to meet the ongoing obligations to creditors. At the end of the current fiscal year, the Center reported negative unrestricted net position due to the issuance of GASB 75.

**Governmental Activities.** Governmental activities increased the Center's net position by \$1,381,911 from current operations, and decreased net position \$7,554,724 due to the implementation of GASB 75. The elements giving rise to the change may be determined from the table below.

**Region V Education Service Center's Changes In Net Position**

	Governmental Activities					
	2018		2017		Increase (Decrease)	
	Amount	%	Amount	%	Amount	%
Revenue:						
Program revenues:						
Charges for services	\$ 6,286,385	47	\$ 5,915,345	49	\$ 371,040	6
Operating grants and contributions	6,518,233	50	5,741,825	47	776,408	14
General revenues:						
Grants and contributions not restricted to specific programs	444,182	3	441,485	4	2,697	1
Investment earnings	27,985	-	14,710	-	13,275	90
<b>Total revenues</b>	<b>13,276,785</b>	<b>100</b>	<b>12,113,365</b>	<b>100</b>	<b>1,163,420</b>	
Expenses:						
Instruction	939,084	8	952,085	7	(13,001)	(1)
Instructional resources and media services	21,986	-	29,928	-	(7,942)	(27)
Curriculum and instructional staff development	6,114,743	52	6,663,364	52	(548,621)	(8)
School leadership	40,203	-	38,222	-	1,981	5
General administration	742,576	6	713,952	6	28,624	4
Plant maintenance and operations	979,798	8	890,753	7	89,045	10
Data processing services	2,219,993	19	2,587,828	20	(367,835)	(14)
Community services	8,767	-	-	-	8,767	100
School district administrative support services	827,724	7	1,053,974	8	(226,250)	(21)
<b>Total expenses</b>	<b>11,894,874</b>	<b>100</b>	<b>12,930,106</b>	<b>100</b>	<b>(1,035,232)</b>	
Change in net position	1,381,911		(816,741)		2,198,652	
Net position - beginning	3,797,439		4,509,973		(712,534)	
Prior period adjustment - implement GASB 75 for OPEB (a)	(7,554,724)		104,207		(7,658,931)	
Net position - beginning, as restated	(3,757,285)		4,614,180		(8,371,465)	
<b>Net position - ending</b>	<b>\$ (2,375,374)</b>		<b>\$ 3,797,439</b>		<b>\$ (6,172,813)</b>	

(a) The restatement of the beginning net position is the result of the District implementing GASB Statement No. 75 in fiscal year 2018. The implementation is discussed previously in MD&A.

Revenues, aggregating \$13,276,785, were generated primarily from two sources. Charges for services \$6,286,385 represent 47 percent of total revenues, while grants and contributions (including those not restricted for program-specific use as well as for general operations) totaling \$6,962,415, represent 53 percent of total revenues. The remaining investment earnings were less than one percent. The most significant change in revenues was an increase in operating grants and contributions of \$776,408.

The primary functional expenses of the Center are *Curriculum and Staff Development* \$6,114,743, which represents 52 percent of total expenses, and *Data Processing Services* \$2,219,994, which represents 19 percent of total expenses. All remaining expense categories are individually 10 percent or less of total expenses. The most significant change in expenses was from the reduction of expenses from OPEB.

On the government-wide *Statement of Net Position*, net position decreased \$6,172,813 during the year ending August 31, 2018. The decrease is the result of the implementation of GASB 75.

### **Financial Analysis of the Government's Funds**

As mentioned earlier, the Center uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds.** At the end of the fiscal year, the Center's governmental funds had combined ending fund balances of \$3,850,621, an increase of \$419,754 from the preceding year. Comments as to each individual major fund's change in fund balance follows.

The general fund is the primary operating fund of the Center. At year-end, unassigned fund balance of the general fund was \$2,520,964, while total fund balance was \$3,427,025. To evaluate the general fund's liquidity, it may be helpful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 45 percent of total general fund expenditures, while total fund balance represents 61 percent of that same total. The fund balance of the general fund increased \$266,535 during the year, which was primarily the result of increases in local and intermediate revenue exceed the increases in functional expenditures. There were no significant changes in revenues or expenditures.

Federally Funded Special Revenue Fund – The fund balance remains at zero as the fund is a pool of reimbursement grants. Revenues and expenditures increased approximately 89% from the prior fiscal year due to increase in funding and increase in the number of grant awards.

State Special Revenue Fund – The fund balance remains at zero as the fund is a pool of reimbursement grants. Revenues and expenditures increased approximately 12% from the prior fiscal year due to increase in funding and increase in the number of grant awards.

Total nonmajor funds include special revenue funds. *Special revenue funds* are created to segregate and control funds received for specifically-designated purposes, the source most often being grants, which must be spent or else returned to the grantor. Total revenues from twenty-two such nonmajor special revenue funds in 2017-18 were \$6,601,105. Fund balances at year-end of the twenty-two special revenue funds were \$423,596.

Governmental funds financial statements may be found by referring to the table of contents.

**Proprietary Fund.** The Center's proprietary fund consists of an internal service fund which is combined with governmental activities in the government-wide financial statements. The additional statements for the internal service fund provides more detail about the internal services provided. The net change in assets of the fund is eliminated and allocated to the governmental expenses in the government-wide financial statements.



The Center's internal service fund accounts for the Building Operations, Vehicle Operations, and Data Processing Services and provide information as to profitability of these activities.

### General Fund Budgetary Highlights

The Center amends the budget as needed throughout the year. There were no significant differences between the original budget and the final amended budget of the general fund.

There were no significant variations between final budget and actual results.

### Capital Assets and Long-term Liabilities

**Capital Assets.** The Center's investment in capital assets for its governmental activities as of August 31, 2018, amounts to \$988,651 (net of accumulated depreciation). This investment in capital assets includes building leasehold improvements and furniture and equipment. The decrease in net investment in capital assets for the current fiscal year was \$306,408, primarily due to depreciation.

#### Region V Education Service Center's Capital Assets (net of depreciation)

	Governmental Activities					
	2018		2017		Increase (Decrease)	
	Amount	%	Amount	%	Amount	%
Building leasehold improvements	\$ 486,229	49	\$ 598,436	46	\$ (112,207)	(19)
Furniture and equipment	502,422	51	696,623	54	(194,201)	(28)
<b>Totals</b>	<b>\$ 988,651</b>	<b>100</b>	<b>\$ 1,295,059</b>	<b>100</b>	<b>\$ (306,408)</b>	

There was no significant capital asset activity in the current year.

Additional information on the Center's capital assets can be found in Note 3.D in the notes to the financial statements as per the table of contents.

**Long-term Liabilities.** At year-end, the Center had the following long-term liabilities:

#### Region V Education Service Center's Long-term Liabilities Outstanding

	Governmental Activities					
	2018		2017		Increase (Decrease)	
	Amount	%	Amount	%	Amount	%
Notes payable	\$ 52,556	1	\$ 107,800	4	\$ (55,244)	(51)
Compensated absences	264,123	4	182,486	7	81,637	45
Net pension liability	2,190,407	32	2,423,125	89	(232,718)	(10)
Net OPEB liability*	4,308,383	63	-	-	4,308,383	100
<b>Totals</b>	<b>\$ 6,815,469</b>	<b>100</b>	<b>\$ 2,713,411</b>	<b>100</b>	<b>\$ 4,102,058</b>	

\* Per GASB 75, beginning balance for net OPEB liability includes the restatement of net OPEB liability as of September 1, 2017.

The Center's total long-term liabilities increased by \$4,102,058 during the current fiscal year due to the implementation of GASB 75.

Additional information on the Center's long-term liabilities can be found in Note 3.E in the notes to the financial statements as per the table of contents.

Additional information on the Center's pension liability and OPEB liability can be found in Note 4.C. and Note 4.D., respectively to the financial statements as indicated in the table of contents of this report.

### **Next Year's Budget**

The Center's general fund budget for 2018-19 was adopted in August 2018, with amounts available for appropriation in the amount of \$6,098,926, a decrease of 9% from the final 2017-18 budget of \$6,728,699. Estimated revenue will be funded from 83% local sources, 12% from state sources, and 5% from federal sources. Total estimated expenditures for the 2018-19 general fund budget was approved at \$6,029,551, a decrease of 8% from the final 2017-18 budget. The largest amount of the expenditure budget will be expended on curriculum and instructional staff development, general administration, data processing and school district administrative support for its clients. These amounts make-up approximately 83% of the total expenditure budget.

### **Requests for Information**

This financial report is intended to provide a general overview of the Center's finances for those with an interest in this information. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, Region 5 Education Service Center, 350 Pine Street, Suite 500, Beaumont, TX 77701.

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# Basic Financial Statements

Region 5 Education Service Center  
Statement of Net Position  
August 31, 2018

Exhibit A-1

1

Data Control Codes		Primary Government <u>Governmental</u> <u>Activities</u>
<b>ASSETS</b>		
1110	Cash and cash equivalents	\$ 991,583
1120	Investments	1,795,909
1240	Due from other governments	1,173,428
1290	Other receivables, net of allowance	198,907
1410	Prepaid items	64,825
	Capital assets, net of accumulated depreciated:	
1520	Building leasehold improvements	486,229
1530	Furniture and equipment	502,422
1000	Total assets	5,213,303
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
1705	Deferred outflows - pension	1,596,976
1706	Deferred outflows - OPEB	83,725
1700	Total deferred outflows of resources	1,680,701
<b>LIABILITIES</b>		
2150	Payroll deductions and withholdings	289
2160	Accrued wages payable	46,027
2180	Due to other governments	4,892
2200	Accrued liabilities	21,986
2300	Unearned revenue	243,616
	Noncurrent liabilities:	
2501	Due within one year	292,003
2502	Due in more than one year	24,676
2540	Net pension liabilities	2,190,407
2545	Net OPEB liabilities	4,308,383
2000	Total liabilities	7,132,279
<b>DEFERRED INFLOWS OF RESOURCES</b>		
2605	Deferred inflows - pension	334,894
2606	Deferred inflows - OPEB	1,802,205
2600	Total deferred inflows of resources	2,137,099
<b>NET POSITION</b>		
3200	Net investment in capital assets	936,095
3820	Restricted for grant funds	423,125
3900	Unrestricted	(3,734,594)
3000	<b>TOTAL NET POSITION</b>	<u>\$ (2,375,374)</u>

The Notes to the Financial Statements are an integral part of this statement.

Region 5 Education Service Center  
Statement of Activities  
For the Fiscal Year Ended August 31, 2018

Exhibit B-1

Data Control Codes	Functions/Programs	1	3	4	Net (Expense) Revenue and Changes in Net Position
		Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
<b>PRIMARY GOVERNMENT</b>					
Governmental activities:					
0011	Instruction	\$ 939,084	\$ 900,033	\$ 87,157	\$ 48,106
0012	Instructional resources and media services	21,986	-	10,753	(11,233)
0013	Curriculum and instructional staff development	6,114,743	1,350,097	5,534,394	769,748
0023	School leadership	40,203	44,924	-	4,721
0041	General administration	742,576	700,858	388,144	346,426
0051	Plant maintenance and operations	979,798	478,425	269,318	(232,055)
0053	Data processing services	2,219,993	1,953,855	199,682	(66,456)
0061	Community services	8,767	-	-	(8,767)
0062	School district administrative support services	827,724	858,193	28,785	59,254
TG	Total governmental activities	11,894,874	6,286,385	6,518,233	909,744
TP	<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<u>\$ 11,894,874</u>	<u>\$ 6,286,385</u>	<u>\$ 6,518,233</u>	909,744
General revenues:					
GC	Grants and contributions not restricted to specific programs				444,182
IE	Investment earnings				27,985
TR	Total general revenues and transfers				472,167
CN	Change in net position				1,381,911
NB	Net position - beginning				3,797,439
PA	Prior period adjustment - implement GASB 75 for OPEB				(7,554,724)
	Net position - beginning, as restated				(3,757,285)
NE	<b>NET POSITION - ENDING</b>				<u>\$ (2,375,374)</u>

The Notes to the Financial Statements are an integral part of this statement.

**Region 5 Education Service Center**  
 Balance Sheet - Governmental Funds  
 August 31, 2018

Data Control Codes		199	289
		General Fund	Federally Funded Special Revenue Funds
<b>ASSETS</b>			
1110	Cash and cash equivalents	\$ 367,594	\$ -
1120	Investments	1,795,909	-
1240	Due from other governments	59,616	376,696
1260	Due from other funds	1,121,740	-
1290	Other receivables, net of allowance	138,488	-
1410	Prepaid items	-	-
1000	Total assets	<u>3,483,347</u>	<u>376,696</u>
<b>TOTAL ASSETS AND DEFERRED</b>			
1000a	<b>OUTFLOWS OF RESOURCES</b>	<u>\$ 3,483,347</u>	<u>\$ 376,696</u>
<b>LIABILITIES</b>			
2150	Payroll deductions and withholdings	\$ 289	\$ -
2160	Accrued wages payable	12,133	-
2170	Due to other funds	-	376,696
2180	Due to other governments	4,892	-
2200	Accrued liabilities	21,986	-
2300	Unearned revenue	17,022	-
2000	Total liabilities	<u>56,322</u>	<u>376,696</u>
<b>FUND BALANCES</b>			
3430	Nonspendable - prepaid items	-	-
3450	Restricted - grant funds	-	-
3530	Committed - capital expenditures for equipment	625,000	-
3545	Committed - other	75,000	-
3590	Assigned - other	206,061	-
3600	Unassigned	2,520,964	-
3000	Total fund balances	<u>3,427,025</u>	<u>-</u>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS</b>			
4000	<b>OF RESOURCES, AND FUND BALANCE</b>	<u>\$ 3,483,347</u>	<u>\$ 376,696</u>

The Notes to the Financial Statements are an integral part of this statement.

429		98
State Special Revenue Fund	Total Nonmajor Funds	Total Governmental Funds
\$ 567	\$ 623,422	\$ 991,583
-	-	1,795,909
188,416	548,700	1,173,428
-	-	1,121,740
-	49,773	188,261
-	471	471
<u>188,983</u>	<u>1,222,366</u>	<u>5,271,392</u>
<u>\$ 188,983</u>	<u>\$ 1,222,366</u>	<u>\$ 5,271,392</u>
\$ -	\$ -	\$ 289
-	33,609	45,742
188,983	538,567	1,104,246
-	-	4,892
-	-	21,986
-	226,594	243,616
<u>188,983</u>	<u>798,770</u>	<u>1,420,771</u>
-	471	471
-	423,125	423,125
-	-	625,000
-	-	75,000
-	-	206,061
-	-	2,520,964
<u>-</u>	<u>423,596</u>	<u>3,850,621</u>
<u>\$ 188,983</u>	<u>\$ 1,222,366</u>	<u>\$ 5,271,392</u>



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**Region 5 Education Service Center**

**Exhibit C-1R**

Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position  
August 31, 2018

**TOTAL FUND BALANCES - GOVERNMENTAL FUNDS (EXHIBIT C-1)** \$ 3,850,621

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The governmental capital assets at year-end consist of:

Governmental capital assets costs, excluding internal service funds	\$ 1,112,643	
Accumulated depreciation of governmental capital assets, excluding internal service funds	(898,840)	213,803

Long-term liabilities, including notes payable, compensated absences, and net pension and OPEB liability, are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Liabilities at year-end related to such items consist of:

Compensated absences	\$ (264,123)	
Net pension liability	(2,190,407)	
Net OPEB liability	(4,308,383)	(6,762,913)

An internal service fund is used by the Center to charge the costs of various services to the individual funds. The assets and liabilities of the internal service fund are included with governmental activities. 779,513

Deferred outflows of resources for pension represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditures) until then. 1,596,976

Deferred inflows of resources for pension represent an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. (334,894)

Deferred outflows of resources for OPEB represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditures) until then. 83,725

Deferred inflows of resources for OPEB represent an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. (1,802,205)

**TOTAL NET POSITION - GOVERNMENTAL ACTIVITIES (EXHIBIT A-1)** \$ (2,375,374)

**Region 5 Education Service Center**  
Statement of Revenues, Expenditures, and Changes  
in Fund Balances - Governmental Funds  
For the Fiscal Year Ended August 31, 2018

<b>Data Control Codes</b>		<b>199</b>	<b>289</b>
		<b>General Fund</b>	<b>Federally Funded Special Revenue Funds</b>
<b>REVENUES</b>			
5700	Local and intermediate revenues	\$ 4,924,821	\$ -
5800	State program revenues	786,332	-
5900	Federal program revenues	281,840	1,074,174
5020	Total revenues	5,992,993	1,074,174
<b>EXPENDITURES</b>			
Current:			
0011	Instruction	614,366	-
0012	Instructional resources and media services	-	-
0013	Curriculum and instructional staff development	1,540,204	908,875
0023	School leadership	-	-
0041	General administration	701,356	-
0051	Plant maintenance and operations	503,651	26,830
0053	Data processing services	1,247,746	29,355
0062	School district administrative support services	979,035	109,114
Debt service:			
0071	Principal on long-term debt	-	-
6030	Total expenditures	5,586,358	1,074,174
1100	Excess (deficiency) of revenues over (under) expenditures	406,635	-
<b>OTHER FINANCING SOURCES (USES)</b>			
8911	Transfers out	(140,100)	-
8949	Reimbursements to districts	-	-
7080	Total other financing sources (uses)	(140,100)	-
1200	Net change in fund balances	266,535	-
0100	Fund balances - beginning	3,160,490	-
3000	<b>FUND BALANCES - ENDING</b>	<b>\$ 3,427,025</b>	<b>\$ -</b>

The Notes to the Financial Statements are an integral part of this statement.

429		98
State Special Revenue Fund	Total Nonmajor Funds	Total Governmental Funds
\$ -	\$ 2,174,358	\$ 7,099,179
741,334	312,956	1,840,622
-	4,113,791	5,469,805
<u>741,334</u>	<u>6,601,105</u>	<u>14,409,606</u>
-	458,432	1,072,798
-	10,753	10,753
657,486	4,616,341	7,722,906
-	39,486	39,486
-	118,297	819,653
43,375	240,644	814,500
40,473	931,329	2,248,903
-	-	1,088,149
-	28,369	28,369
<u>741,334</u>	<u>6,443,651</u>	<u>13,845,517</u>
-	157,454	564,089
-	-	(140,100)
<u>-</u>	<u>(4,235)</u>	<u>(4,235)</u>
<u>-</u>	<u>(4,235)</u>	<u>(144,335)</u>
-	153,219	419,754
-	270,377	3,430,867
<u>\$ -</u>	<u>\$ 423,596</u>	<u>\$ 3,850,621</u>

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## Region 5 Education Service Center

Exhibit C-3

### Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended August 31, 2018

<b>TOTAL NET CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS (EXHIBIT C-2)</b>	\$	419,754	
<p>Amounts reported for governmental activities in the statement of activities are different because:</p>			
<p>Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is capitalized and allocated over their estimated useful lives as depreciation expense. Amounts are net of change in the internal service fund.</p>			
Capital assets increased	\$	41,697	
Depreciation expense		<u>(100,677)</u>	(58,980)
Repayment of notes principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.			28,370
The (increase) decrease in compensated absences is reported in the statement of activities, but does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds.			(81,637)
<p>The net change in net pension liability, deferred outflows, and deferred inflows is reported in the statement of activities but does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds. The net change consists of the following:</p>			
Deferred outflows increased (decreased)	\$	(273,227)	
Deferred inflows (increased) decreased		(195,354)	
Net pension liability (increased) decreased		<u>232,718</u>	(235,863)
<p>The net change in net OPEB liability, deferred outflows, and deferred inflows is reported in the statement of activities but does not require the use of current financial resources and, therefore, is not reported as expenditures in the governmental funds. The net change consists of the following:</p>			
Deferred outflows increased (decreased)	\$	32,216	
Deferred inflows (increased) decreased		(1,802,205)	
Net OPEB liability (increased) decreased		<u>3,297,850</u>	1,527,861
An internal service fund is used by the Center to charge the costs of various services to the individual funds. The changes in net position of the internal service fund are included with governmental activities.			<u>(217,593)</u>
<b>CHANGE IN NET POSITION - GOVERNMENTAL ACTIVITIES (EXHIBIT B-1)</b>	<b>\$</b>		<b><u>1,381,912</u></b>

The Notes to the Financial Statements are an integral part of this statement.

Region 5 Education Service Center  
Statement of Net Position  
Proprietary Fund  
August 31, 2018

Exhibit D-1

<u>Data Control Codes</u>		750  <u>Internal Service Fund</u>
	<b>ASSETS</b>	
	Current assets:	
1110	Cash and cash equivalents	\$ -
1290	Other receivables, net of allowance	10,646
1410	Prepaid items	<u>64,354</u>
	Total current assets	75,000
	Noncurrent assets:	
	Capital assets, net of accumulated depreciation:	
1520	Building leasehold improvements	1,122,067
1530	Furniture and equipment	959,651
1570	Accumulated depreciation	<u>(1,306,870)</u>
	Total noncurrent assets	<u>774,848</u>
1000	Total assets	849,848
	<b>LIABILITIES</b>	
	Current liabilities:	
2160	Accrued wages payable	285
2170	Due to other funds	<u>17,494</u>
	Total current liabilities	17,779
	Noncurrent liabilities:	
2501	Due within one year	27,880
2502	Due in more than one year	<u>24,676</u>
	Total noncurrent liabilities	<u>52,556</u>
2000	Total liabilities	70,335
	<b>NET POSITION</b>	
3200	Net investment in capital assets	722,292
3900	Unrestricted	<u>57,221</u>
3000	<b>TOTAL NET POSITION</b>	<u><u>\$ 779,513</u></u>

The Notes to the Financial Statements are an integral part of this statement.

**Region 5 Education Service Center**  
Statement of Revenues, Expenses, and Changes  
in Net Position - Proprietary Fund  
For the Fiscal Year Ended August 31, 2018

**Exhibit D-2**

<b>Data Control Codes</b>		<b>750  Internal Service Fund</b>
	<b>OPERATING REVENUES</b>	
5700	Local and intermediate revenues	\$ 1,713,339
5800	State program revenues	27,630
		<hr/>
5020	Total operating revenues	1,740,969
	<b>OPERATING EXPENSES</b>	
6100	Payroll costs	431,572
6200	Professional and contracted services	1,224,036
6300	Supplies and materials	138,708
6400	Other operating costs	41,989
6499	Depreciation	259,384
		<hr/>
6030	Total operating expenses	2,095,689
1100	Operating income (loss)	(354,720)
	<b>NONOPERATING REVENUES (EXPENSES)</b>	
6500	Interest expense	(2,973)
		<hr/>
7080	Total nonoperating revenue (expenses)	(2,973)
		<hr/>
	Income (loss) before transfers	(357,693)
7915	Transfers in	140,100
		<hr/>
1200	Change in net position	(217,593)
0100	Net position - beginning	997,106
		<hr/>
3000	<b>NET POSITION - ENDING</b>	<b>\$ 779,513</b>
		<hr/> <hr/>

The Notes to the Financial Statements are an integral part of this statement.



**Region 5 Education Service Center**  
Statement of Cash Flows  
Proprietary Fund  
For the Fiscal Year Ended August 31, 2018

**Exhibit D-3**

**750**

**Internal  
Service Fund**

<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Receipts from interfund services	\$ 1,725,502
Payments to employees for services	(1,627,693)
Payments to suppliers for goods or services	(206,389)
	(108,580)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:</b>	
Transfers in	140,100
	140,100
<b>CASH FLOWS FROM CAPITAL AND  RELATED FINANCING ACTIVITIES:</b>	
Acquisition or construction of capital assets	(11,956)
Principal paid on long-term debt	(26,875)
Interest paid on long-term debt	(2,973)
	(41,804)
Net cash used for capital and related financing activities	(41,804)
Net increase (decrease) in cash and cash equivalents	(10,284)
Cash and cash equivalents at beginning of year	10,284
	-
<b>CASH AND CASH EQUIVALENTS AT END OF YEAR</b>	<b>\$ -</b>
<b>RECONCILIATION OF OPERATING LOSS TO  NET CASH USED FOR OPERATING ACTIVITIES:</b>	
Operating loss	\$ (354,720)
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	
Depreciation	259,384
Increase in other receivables (net)	(5,331)
Increase in prepaid items	(25,692)
Increase in accrued wages payable	285
Increase in due to other funds	17,494
	17,494
<b>NET CASH USED FOR OPERATING ACTIVITIES:</b>	<b>\$ (108,580)</b>

The Notes to the Financial Statements are an integral part of this statement.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### Note 1. Summary of Significant Accounting Policies

##### A. Description of Government-wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the primary government (the Center). *Governmental activities* normally are supported by intergovernmental revenues.

##### B. Reporting Entity

The Region 5 Education Service Center (the Center) is governed by seven voting members and one non-voting member (the Board), which has governance responsibilities over all activities related to the services and operations of the Center. The non-voting member represents the open enrollment charter schools operating within the Center's boundaries. The Board is elected by the boards of school districts within the geographic boundaries of the Center and has the exclusive power and duty to govern and oversee the management of the Center. All powers and duties not specifically delegated by statute of the Texas Education Agency (TEA) or the State Board of Education are reserved for the Board, and TEA may not substitute its judgment for the lawful exercise of those powers and duties by the Board. The Center is not included in any other governmental reporting entity. The accompanying financial statements present the Center.

##### C. Basis of Presentation – Government-wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds. Separate financial statements are provided for governmental funds and proprietary funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

##### D. Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the Center's funds. Separate statements for each fund category—governmental and proprietary—are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The Center reports the following major governmental funds:

The *general fund* is the Center's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Federally Funded Special Revenue Fund* is a special revenue fund that accounts for multiple federally funded grants which provides training and related services for area school districts. These grants operate on a cost reimbursement basis.

The *State Special Revenue Fund* is a special revenue fund that accounts for multiple state funded grants which provides training and related services for area school districts. These grants operate on a cost reimbursement basis.

## Region 5 Education Service Center

### Notes to the Financial Statements

Additionally, the Center reports the following fund types:

The *internal service fund* accounts for building operations, vehicle operations and data processing services provided for other funds of the Center on a cost reimbursement basis.

During the course of operations the Center has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated.

#### **E. Change in Accounting Principle**

In fiscal year 2018, the Center implemented Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)* – which supersedes GASB Statement No. 45.

The requirements of Statement No. 75 apply to the financial statements of all state and local government employers whose employees are provided postemployment benefits other than pensions. This Statement establishes standards for measuring and recognizing liabilities, deferred outflows of resources, and deferred inflows of resources, and expense related to the OPEB plan. Note disclosure and RSI requirements about the OPEB plan also are addressed. The implementation of Statement No. 75 has no impact on the Center's governmental fund financial statements, which continue to report expenditures in the contribution amount determined legislatively. Refer to Note 4.D. for more information regarding the Center's OPEB plan. The implementation of Statement No. 75 resulted in the retroactive reduction of the Center's beginning net position by \$7,554,724. See Note 4.F. for details of the Center's prior period adjustment and restatement of beginning net position.

#### **F. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Center considers revenues to be available if they are collected within 120 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as required under accrual accounting. However, expenditures related to long-term liabilities such as

## Region 5 Education Service Center

### Notes to the Financial Statements

expenditures related to claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Interest associated with the current fiscal period is considered to be susceptible to accrual and has been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 120 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 120 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the Center.

The proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

#### **G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

##### **1. Cash and Cash Equivalents**

The Center's cash and cash equivalents are considered to be cash on hand and bank demand or time deposits with original maturities of three months or less from the date of acquisition.

##### **2. Investments**

Investments for the Center, except for certain investment pools, are reported at fair value. The investment pools operate in accordance with appropriate state laws and regulations and are reported at amortized cost or fair value.

##### **3. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

##### **4. Capital Assets**

Capital assets, which include building leasehold improvements and furniture and equipment, are reported in the governmental activities column in the government-wide financial statements and internal service fund. Capital assets are defined by the Center as assets with an initial, individual cost of more than \$5,000, and an estimated useful life in excess of one year.

In the case of the initial capitalization of capital assets (i.e., those reported by governmental activities), the Center chose to include all such items regardless of their acquisition date or amount. The Center was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). As the Center constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or increase its estimated useful life. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

## Region 5 Education Service Center

### Notes to the Financial Statements

The building leasehold improvements and furniture and equipment of the Center are depreciated using the straight line method over the following estimated useful lives:

Capital Asset Class	Lives
Building leasehold improvements	10 years
Furniture and equipment	5-10 years

#### **5. Deferred Outflows/Inflows of Resources**

Deferred outflows of resources represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditures) until then. Deferred inflows of resources represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

Deferred outflows/inflows of resources are amortized as follows:

- Deferred outflows/inflows from pension and OPEB activities are amortized over the weighted average remaining service life of all participants in the respective qualified pension plan and OPEB Plan, except for projected and actual earnings differences on investments which are amortized on a closed basis over a 5-year period.
- Center contributions to the pension and OPEB plans after the measurement date of each plan are recognized in the subsequent fiscal year.

#### **6. Compensated Absences**

It is the Center's policy to permit employees to accumulate earned but unused vacation and leave benefits. The Center reports a liability in the government-wide financial statements for unpaid accumulated vacation and leave pay since it has a policy to pay certain amounts when qualified employees separate from service. Expenditures are reported in the fund level financial statements only when payment is due.

#### **7. Net Position Flow Assumption**

Sometimes the Center will fund outlays for a particular purpose from both restricted (e.g., grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the Center's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### **8. Fund Balance Flow Assumptions**

Sometimes the Center will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Center's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### **9. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The Center itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Center's highest level of decision-making authority. The board of trustees (the Board) is the highest level of decision-making authority for the Center that can, by board action or adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by board action or the resolution remains in place until a similar action is taken (the board action or adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the Center for specific purposes but do not meet the criteria to be classified as committed. The Board, has, by policy, authorized the Executive Director to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The Center has established a minimum fund balance for the general fund. There shall be an amount of unassigned fund balance that is not less than a minimum of two months of general fund expenditures and not more than a maximum of six months of general fund expenditures for the most recent year ended.

#### **10. Pension**

The fiduciary net position of the Teacher Retirement System of Texas (TRS) Pension Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's Pension Plan fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **11. Other Post-Employment Benefits**

The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### H. Revenues and Expenditures/Expenses

##### 1. Program Revenues

Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

##### 2. Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the internal service funds are interfund services or activities related to building operations, vehicle operations, and data processing. Operating expenses for internal service funds include payroll costs, professional and contracted services, supplies and materials, other operating cost, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### I. Use of Estimates

The presentation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### J. Data Control Codes

The Data Control Codes refer to the account code structure prescribed by Texas Education Agency (TEA) in the *Financial Accountability System Resource Guide*. TEA requires Centers to display these codes in the financial statements filed with TEA in order to ensure accuracy in building a statewide data base for policy development and funding plans.

### Note 2. Stewardship, Compliance, and Accountability

#### A. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. The Center is not legally required to adopt annual budgets for major special revenue funds; therefore, budget comparison schedules are not included in the Center's required supplementary information. All annual appropriations lapse at fiscal year-end. The following procedures are followed in establishing the budgetary data reflected in the financial statements.

1. Prior to August 20 of the preceding fiscal year, the Center prepares a budget for the next succeeding fiscal year beginning September 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board is then called for the purpose of adopting the proposed budget after ten days' public notice of the meeting has been given.
3. Prior to September 1, the budget is legally enacted through passage of a resolution by the Board.

## **Region 5 Education Service Center**

### Notes to the Financial Statements

The appropriated budget is prepared by fund, function, and department. The Center's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Center's management. Transfers of appropriations between functions require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the function level within a fund.

#### **B. Encumbrances**

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as restricted, committed, or assigned fund balances as appropriate. The encumbrances do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

There were no encumbrances included in governmental fund balances at fiscal year end.

### **Note 3. Detailed Notes on All Funds**

#### **A. Deposits and Investments**

##### **Cash Deposits**

The Center's funds are required to be deposited and invested under the terms of a depository contract. The depository bank pledges securities which comply with state law and these securities are held for safekeeping and trust with the Center's and the depository banks' agent bank. The pledged securities shall be in an amount sufficient to protect the Center's funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

##### **Investments**

The Center's investment policy is in accordance with the Public Funds Investment Act (PFIA), the Public Funds Collateral Act, and federal and state laws. State law and Center policy limits credit risk by allowing investing in: 1) Obligations of the United States or its agencies which are backed by the full faith and credit of the United States, obligations of the State of Texas or its agencies, counties, cities and other political subdivisions of any state rated as to investment quality by a nationally recognized statistical rating organization (NRSRO) not less than A or its equivalent; 2) Certificates of deposit issued by a broker or depository located in Texas which is insured by the FDIC; 3) Fully collateralized repurchase agreements permitted by Government Code 2256.011; 4) Securities lending program as permitted by Government Code 2256.01154; 5) Bankers acceptances with a stated maturity of 270 days or fewer which are eligible for collateral for borrowing from a Federal Reserve Bank; 6) Commercial paper if it has a stated maturity of 270 days or fewer from the day of its issuance; and is rated not less than A-1 or P-1 or an equivalent rating by at least: two nationally recognized credit ratings agencies; or one nationally recognized agency and is fully secured by an irrevocable letter of credit issued by a bank organized and existing under the laws of the United States or any state; 7) No-load money market mutual funds which shall be registered with the Securities and Exchange Commission which have an average weighted maturity of 90 days or fewer, investments comply with the Securities and Exchange Act of 1934 and maintain a stable net asset value of \$1 for each share; 8) No-load mutual funds which shall be registered with the Securities and Exchange Commission which have an average weighted maturity of less than two years, investments comply with the Public Funds Investment Act and are continuously rated not less than AAA by at least one NRSRO; 9) A guaranteed investment contract (for bond proceeds only) which meets the criteria and eligibility requirements established by the PFIA; 10) Public funds investment pools which meet the requirements of the PFIA.



## Region 5 Education Service Center

### Notes to the Financial Statements

For fiscal year 2017, the Center invested in the Texas Local Government Investment Pool (TexPool). TexPool is duly chartered and overseen by the State Comptroller's Office, administered and managed by Federated Investors, Inc. State Street Bank serves as the custodial bank. The portfolio consists of U.S. Government securities; collateralized repurchase and reverse repurchase agreements; no-load money market mutual funds regulated by the Securities and Exchange Commission (SEC) and rated AAA or equivalent by at least one nationally recognized statistical rating organization (NRSRO); and securities lending programs.

As of August 31, 2018, the Center had the following investments:

	<u>August 31, 2018</u>	<u>Percent of Total Investments</u>	<u>Weighted Average Maturity (Days)</u>	<u>Credit Risk</u>
Investments measured at amortized cost:				
Investment pools:				
TexPool	\$ 1,795,909	100%	28	AAAm*
<b>Total</b>	<u>\$ 1,795,909</u>	<u>100%</u>		
<b>Portfolio weighted average maturity</b>			28	

\*Standard & Poor's Rating

The TexPool investment pool is an external investment pool measured at amortized cost. In order to meet the criteria to be recorded at amortized cost, investment pools must transact at a stable net asset value per share and maintain certain maturity, quality, liquidity and diversification requirements within the investment pool. The investment pool transacts at a net asset value of \$1.00 per share, has weighted average maturity of 60 days or less and weighted average life of 120 days or less, investments held are highly rated by a nationally recognized statistical rating organization, have no more than 5% of portfolio with one issuer (excluding US government securities), and can meet reasonably foreseeable redemptions. TexPool has a redemption notice period of one day and no maximum transaction amounts. The investment pool's authorities may only impose restrictions on redemptions in the event of a general suspension of trading on major securities market, general banking moratorium or national or state emergency that affects the pool's liquidity.

#### Credit Risk

At year-end, the Center's investment ratings are included in the preceding table. The credit risk for investments was acceptable per legal guidelines prescribed in both the PFIA and the Center's investment policy.

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates may adversely affect the value of the investments. The Center monitors interest rate risk utilizing weighted average maturity analysis. In accordance with its investment policy, the Center reduces its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio as a whole to no more than 180 days. In addition, the Center shall not directly invest in an individual security maturing more than one year from the date of purchase, unless specifically authorized by the board.

#### Concentration of Credit Risk

The Center's investment policy requires the investment portfolio to be diversified in terms of investment instruments, maturity scheduling, and financial institutions in order to reduce the risk of loss resulting from over-concentration of assets in a specific class of investments, specific maturity, or specific issuer. TexPool meets the diversification requirements.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Center's deposits may not be returned to it. As of August 31, 2018, the Center's depository bank's balances of \$1,146,998 were not exposed to custodial credit risk because it was insured and collateralized with securities held by the Center's agent in the Center's name.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, the Center will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Center policy requires investments to be in the Center's name or held by the Center's agent in the Center's name. The Center is not exposed to custodial risk due to the investments are in the Center's name or held by the Center's agent in the Center's name.

### B. Receivables

Other receivables as of August 31, 2018 were \$198,907. This balance represents invoices to various school districts and other customers for services provided such as rent, workshop fees, co-op fees, technical assistance, and technology services. The Center's management estimate that the balance is fully collectible; therefore, no provision for bad debt has been recorded.

### C. Interfund Receivables, Payables, and Transfers

#### 1. Receivables/Payables

The composition of interfund balances as of August 31, 2018, is as follows:

Fund	Interfund Receivables	Interfund Payables
General fund	\$ 1,121,740	\$ -
Federally funded special revenue funds	-	376,696
State special revenue fund	-	188,983
Nonmajor governmental funds	-	538,567
Internal service fund	-	17,494
<b>Totals</b>	<b>\$ 1,121,740</b>	<b>\$ 1,121,740</b>

Interfund balances consist of short-term lending/borrowing arrangements that generally result primarily from payroll and other regularly occurring charges that are primarily paid by the general fund and then charged back to the appropriate other fund. Additionally, some lending/borrowing may occur between two or more nonmajor governmental funds.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### 2. Transfers

Interfund transfers are defined as “flows of assets without equivalent flow of assets in return and without a requirement for repayment.” Transfers are the use of funds collected in one fund and are transferred to finance various programs accounted for in other funds. The following is a summary of the Center’s transfers for the fiscal year ended August 31, 2018.

Fund	Transfers In	Transfers Out
General fund	\$ -	\$ 140,100
Internal service fund	140,100	-
<b>Total</b>	<b>\$ 140,100</b>	<b>\$ 140,100</b>

Transfers out of the general fund are to supplement program activities in the Center’s internal service fund.

#### D. Capital Assets

Capital asset activity for the fiscal year ended August 31, 2018 was as follows:

	Beginning Balance	Increases	(Decreases)	Ending Balance
Governmental activities:				
Capital assets, being depreciated:				
Building leasehold improvements	\$ 1,122,067	\$ -	\$ -	\$ 1,122,067
Furniture and equipment	2,050,486	53,653	(31,845)	2,072,294
Total capital assets, being depreciated	3,172,553	53,653	(31,845)	3,194,361
Less accumulated depreciation for:				
Building leasehold improvements	(523,631)	(112,207)	-	(635,838)
Furniture and equipment	(1,353,863)	(247,854)	31,845	(1,569,872)
Total accumulated depreciation	(1,877,494)	(360,061)	31,845	(2,205,710)
Total capital assets, being depreciated, net	1,295,059	(306,408)	-	988,651
<b>Governmental activities capital assets, net</b>	<b>\$ 1,295,059</b>	<b>\$ (306,408)</b>	<b>\$ -</b>	<b>\$ 988,651</b>

## Region 5 Education Service Center

### Notes to the Financial Statements

Depreciation expense was charged to functions/programs of the Center as follows:

	Governmental Activities
Governmental activities:	
11 Instruction	\$ 7,419
12 Instructional resource and media services	8,166
13 Curriculum and instructional staff development	57,953
23 School leadership	273
41 General administration	5,668
51 Plant maintenance and operations	167,942
53 Data processing services	105,115
62 School district administrative support services	7,525
<b>Total depreciation expense</b>	<b>\$ 360,061</b>

#### E. Long-term Liabilities

The Center's long-term liabilities consist of notes payable, compensated absences and net pension and OPEB liability. Notes payable are liquidated with resources of the general fund and internal service fund. Compensated absences and net pension and OPEB liabilities are liquidated with resources of the general fund.

#### Changes in Long-term Liabilities

Long-term liability activity for the fiscal year ended August 31, 2018, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities:					
Notes payable	\$ 107,800	\$ -	\$ (55,244)	\$ 52,556	\$ 27,880
Compensated absences	182,486	476,877	(395,240)	264,123	264,123
Net pension liability	2,423,125	405,067	(637,785)	2,190,407	-
Net OPEB liability*	7,606,233	728	(3,298,578)	4,308,383	-
<b>Governmental activities long-term liabilities</b>	<b>\$ 10,319,644</b>	<b>\$ 882,672</b>	<b>\$ (4,386,847)</b>	<b>\$ 6,815,469</b>	<b>\$ 292,003</b>

\* Per GASB 75, beginning balance for net OPEB liability includes the restatement of net OPEB liability September 1, 2017.

#### Notes Payable

The Center entered into equipment lease-purchase agreements to acquire various servers and computer related equipment. These agreements are secured by underlying assets purchased. Notes payable activity for the fiscal year ended August 31, 2018, was as follows:

Governmental Activities Description	Date of Issuance	Maturity Date	Interest Rate Payable	Amounts Original Issue	Beginning Balance	Additions	Retirements	Ending Balance	Due Within One Year
Governmental funds:									
Technology equipment lease purchase	10/30/2015	10/30/2018	0.00%	\$ 85,104	\$ 28,369	\$ -	\$ (28,369)	\$ -	\$ -
Internal Service Fund:									
Technology equipment lease purchase	9/1/2016	9/1/2019	3.71%	11,855	8,046	-	(3,950)	4,096	4,096
Technology equipment lease purchase	9/1/2016	9/1/2020	3.75%	93,482	71,385	-	(22,925)	48,460	23,784
<b>Total notes payable - Governmental activities</b>					<b>\$ 107,800</b>	<b>\$ -</b>	<b>\$ (55,244)</b>	<b>\$ 52,556</b>	<b>\$ 27,880</b>

## Region 5 Education Service Center

### Notes to the Financial Statements

Notes payable debt requirements as of August 31, 2018, are as follows:

Year Ending August 31,	Principal Value	Interest	Total Requirements
2019	\$ 27,880	\$ 1,968	\$ 29,848
2020	24,676	924	25,600
<b>Totals</b>	<b>\$ 52,556</b>	<b>\$ 2,892</b>	<b>\$ 55,448</b>

#### F. Operating Leases

The Center signed a ten year lease agreement beginning May 1, 2013 with Edison Plaza Partners, LLC for office and conference space on the 4<sup>th</sup> and 5<sup>th</sup> floors of the Edison Plaza Building in Beaumont, TX. The monthly lease payments are \$50,000 for the first 36 months, then increase to \$55,000 for months 37-84 and \$60,000 for months 85-120. A 5 year lease agreement beginning July 15, 2017 was also signed with Edison Plaza Partners, LLC for additional office and conference space on the 6<sup>th</sup> floor. The monthly lease payments vary from \$13,005 to \$13,798 during the term of the lease. The Center also signed a 5 year garage lease beginning December 1, 2016 with Edison Plaza Partners, LLC for garage space. The monthly payment is \$3,000 for the term of the lease.

The Center signed multiple 3 year Dell computer equipment leases with annual payments totaling \$103,291. These agreements began in fiscal year 2016-2017.

The Center enters into other various operating leases for equipment usage.

The annual lease payments as of August 31, 2018 are as follows:

Year Ending August 31,	Edison Plaza Partners, LLC	Dell Equipment Leases	Other Operating Leases	Total Requirements
2019	\$ 854,559	\$ 103,291	\$ 27,848	\$ 985,698
2020	896,928	-	27,848	924,776
2021	919,350	-	18,872	938,222
2022	880,773	-	9,897	890,670
2023	240,000	-	3,299	243,299
2024 and beyond	-	-	-	-
<b>Totals</b>	<b>\$ 3,791,610</b>	<b>\$ 103,291</b>	<b>\$ 87,764</b>	<b>\$ 3,982,665</b>

#### G. Other Committed Assigned Fund Balance

Other committed fund balance of \$75,000 is a commitment for resignation incentives. Other assigned fund balance of \$206,061 includes an assignment of \$175,000 for salary transition and \$31,061 assigned for local special education.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### H. Revenues from Local and Intermediate Sources

During the current year, revenues from local and intermediate sources of the governmental funds consisted of the following:

	General Fund	Nonmajor Governmental Funds	Totals
Charges for services	\$ 4,896,836	\$ 1,389,549	\$ 6,286,385
Investment earnings	27,985	-	27,985
Donations	-	784,809	784,809
<b>Totals</b>	<b>\$ 4,924,821</b>	<b>\$ 2,174,358</b>	<b>\$ 7,099,179</b>

#### Note 4. Other Information

##### A. Risk Management

###### Property/Liability

The Center is exposed to various risks of loss property/liability for which the Center participates in the Texas Association of Public Schools Risk Management (Fund) for property, liability and auto insurance. The Fund was created to formulate, develop and administer a program of modified self-funding for the Fund's membership, obtain competitive costs for coverages and develop a comprehensive loss control program. The Center pays an annual premium to the Fund for its liability coverage and transfers the risk of loss to the Fund. The Center's agreement with the Fund provides that the Fund will be self-sustaining through member premiums and may provide, through commercial companies, reinsurance contracts. In the event that the Fund was to discontinue operations, the member districts would be responsible for any eligible claims not funded by the Fund. In addition, there were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

###### Health Care Coverage

During the fiscal year ended August 31, 2018, employees of the Center were covered by TRS-Active Care (the Plan) a statewide health coverage program for Texas public education employees, implemented by the Teacher Retirement System of Texas (TRS). The Center paid premiums of \$460 per month, per employee, to the Plan. Employees, at their option, authorized payroll withholdings to pay premiums for dependents. All premiums were paid to the Plan.

###### Workers' Compensation

The Center participates in a risk management program for workers' compensation through the Deep East Texas Workers' Compensation Insurance Fund (Fund). The Fund was created and is operated under the provisions of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code and Chapter 504, Texas Labor Code. The Center pay annual premiums into the fund and transfers risk to the fund. There were no significant reductions in insurance coverage in the past fiscal year and there were no settlements exceeding insurance coverage for each of the past three fiscal years.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### **B. Contingencies**

The Center participates in a number of federal and state financial assistance programs. Although the Center's grant programs have been audited in accordance with the provisions of the Single Audit Act through August 31, 2018, these programs are subject to financial and compliance audits by the grantor agencies. These audits could result in questioned costs or refunds to be paid back to the granting agencies.

#### **C. Defined Benefit Pension Plan**

##### **Plan Description**

The Center participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard work load and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

##### **Pension Plan Fiduciary Net Position**

Detailed information about the TRS's fiduciary net position is available in a separately-issued Comprehensive Annual Financial Report (CAFR) that includes financial statements and required supplementary information. That report may be obtained on the Internet at <http://www.trs.state.tx.us/about/documents/cafr.pdf#CAFR>; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

##### **Benefits Provided**

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan Description above.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### Contributions

Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year. Texas Government Code section 821.006 prohibits benefit improvements, if as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action.

Employee contribution rates are set in state statute, Texas Government Code 825.402. Senate Bill 1458 of the 83<sup>rd</sup> Texas Legislature amended Texas Government Code 825.402 for member contributions and established employee contribution rates for fiscal years 2014 through 2017. The 84<sup>th</sup> Texas Legislature, General Appropriations Act (GAA) established the employer contribution rates for plan fiscal years 2016 and 2017. The 85<sup>th</sup> Texas Legislature, GAA established the employer contribution rates for Plan fiscal years 2018 and 2019. Rates for such plan fiscal years are as follows:

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Member	7.7%	7.7%	7.2%
Non-employer contributing entity (state)	6.8%	6.8%	6.8%
Employers/center	6.8%	6.8%	6.8%

The contribution amounts for the Center's fiscal year 2018 are as follows:

Center contributions	\$ 274,043
Member contributions	479,908
NECE on-behalf contributions (state)	261,158

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the GAA.

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (public school, junior college, other entities or the State of Texas as the employer for senior universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.



## Region 5 Education Service Center

### Notes to the Financial Statements

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to.

- When employing a retiree of the Teacher Retirement System the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.
- When a school district or charter school does not contribute to the Federal Old-Age, Survivors and Disability Insurance (OASDI) Program for certain employees, they must contribute 1.5% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

#### Actuarial Assumptions

The total pension liability in the August 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

Valuation date	August 31, 2017
Actuarial cost method	Individual entry age normal
Asset valuation method	Market value
Single discount rate	8.00%
Long-term expected rate	8.00%
Municipal bond rate	N/A*
Last year ending August 31 in the 2017 to 2116 projection period (100 years)	2116
Inflation	2.50%
Salary increases	3.50% to 9.50% including inflation
Ad hoc post-employment benefit changes	None

\*If a municipal bond rate was to be used, the rate would be 3.42% as of August 2017 (i.e. the rate closest to but not later than the Measurement Date). The source for the rate is the Fixed Income Market Data/Yield Curve/Data Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index."

The actuarial methods and assumptions are based primarily on a study of actual experience for the four year period ending August 31, 2014 and adopted on September 24, 2015.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### Discount Rate

The discount rate used to measure the total pension liability was 8.0%. There was no change in the discount rate since the previous year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term rate of return on pension plan investments is 8.0%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of August 31, 2017 are summarized below:

Asset Class	Target Allocation	Long-Term Expected Geometric Real Rate of Return	Expected Contribution to Long-Term Portfolio Returns*
Global equity:			
U.S.	18.0%	4.6%	1.0%
Non-U.S. developed	13.0%	5.1%	0.8%
Emerging markets	9.0%	5.9%	0.7%
Directional hedge funds	4.0%	3.2%	0.1%
Private equity	13.0%	7.0%	1.1%
Stable value:			
U.S. treasuries	11.0%	0.7%	0.1%
Absolute return	0.0%	1.8%	0.0%
Stable value hedge funds	4.0%	3.0%	0.1%
Cash	1.0%	(0.2%)	0.0%
Real return:			
Global inflation linked bonds	3.0%	0.9%	0.0%
Real assets	16.0%	5.1%	1.1%
Energy and natural resources	3.0%	6.6%	0.2%
Commodities	0.0%	1.2%	0.0%
Risk parity:			
Risk parity	5.0%	6.7%	0.3%
Inflation expectation			2.2%
Alpha			1.0%
<b>Totals</b>	100.0%		8.7%

\*The expected contribution to returns incorporates the volatility drag resulting from the conversion between arithmetic and geometric mean returns.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### Discount Rate Sensitivity Analysis

The following table presents the Center's proportionate share of net pension liability for TRS calculated using the discount rate of 8.0%, as well as the Center's proportionate share of the respective net pension liability if it was calculated using a discount rate that is 1% lower (7%) or 1% higher (9%) than the current rate:

1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
\$ 3,692,594	\$ 2,190,407	\$ 939,593

#### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At August 31, 2018, the Center reported a liability of \$2,190,407 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the Center. The amount recognized by the Center as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the Center are as follows:

Center's proportionate share of the net pension liability	\$ 2,190,407
State's proportionate share of the net pension liability associated with the Center	<u>2,393,763</u>
<b>Total</b>	<u><u>\$ 4,584,170</u></u>

The net pension liability was measured as of August 31, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Center's proportion of the net pension liability was based on the Center's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2016 through August 31, 2017.

At August 31, 2017, the employer's proportion of the net pension liability was .0068505%, which was a decrease of .0004382% from its proportion measured as of August 31, 2016.

#### Changes Since the Prior Actuarial Valuation

There were no changes to the actuarial assumptions or other inputs that affected measurement of the total pension liability since the prior measurement period.

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

For the fiscal year ended August 31, 2018, the Center recognized pension expense of \$692,493 and revenue of \$182,587 for support provided by the State.

## Region 5 Education Service Center

### Notes to the Financial Statements

At August 31, 2018, the Center reported deferred outflows of resources for contributions made after the measurement date and its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 32,047	\$ 118,126
Changes of assumptions	99,777	57,120
Difference between projected and actual earnings on pension plan investments	-	159,632
Changes in proportion and differences between Center contributions and proportionate share of contributions (cost-sharing plan)	1,191,109	16
Center's contribution after measurement date	274,043	-
<b>Totals</b>	<b>\$ 1,596,976</b>	<b>\$ 334,894</b>

\$274,043 reported as deferred outflows of resources related to pensions resulting from the Center's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ended August 31, 2019. Other amounts reported as deferred outflows of resources (deferred inflows of resources) related to pensions will be recognized in pension expense as follows:

Year Ending August 31,	
2019	\$ 218,363
2020	358,182
2021	207,617
2022	150,399
2023	38,601
Thereafter	14,877
<b>Totals</b>	<b>\$ 988,039</b>

#### D. Defined Other Post-Employment Benefit Plan

##### Plan Description

The Center participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The plan is administered through a trust by the Teacher Retirement System of Texas (TRS) Board of Trustees. It is established and administered in accordance with the Texas Insurance Code, Chapter 1575.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### OPEB Plan Fiduciary Net Position

Detail information about the TRS-Care's fiduciary net position is available in the separately-issued TRS Comprehensive Annual Financial Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at <http://www.trs.state.tx.us/about/documents/cafr.pdf#CAFR>; by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512) 542-6592.

#### Benefits Provided

TRS-Care provides a basic health insurance coverage (TRS-Care 1), at no cost to all retirees from public schools, charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible retirees and their dependents not enrolled in Medicare may pay premiums to participate in one of two optional insurance plans with more comprehensive benefits (TRS-Care 2 and TRS-Care 3). Eligible retirees and dependents enrolled in Medicare may elect to participate in one of the two Medicare health plans for an additional fee. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. There are no automatic post-employment benefit changes; including automatic COLAs.

The premium rates for the optional health insurance are based on years of service of the member. The schedule below shows the monthly rates for the average retiree with Medicare Parts A&B coverage, with 20 to 29 years of service for the basic plan and the two optional plans.

TRS-Care Plan Premium Rates  
Effective September 1, 2016-December 31, 2017

	TRS-Care 1 <u>Basic Plan</u>	TRS-Care 2 <u>Optional Plan</u>	TRS-Care 3 <u>Optional Plan</u>
Retiree*	\$ -	\$ 70	\$ 100
Retiree and spouse	20	175	255
Retiree* and children	41	132	182
Retiree and family	61	237	337
Surviving children only	28	62	82

\* or surviving spouse

#### Contributions

Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS Board of trustees does not have the authority to set or amend contribution rates.

## Region 5 Education Service Center

### Notes to the Financial Statements

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.0% of the employee's salary. Section 1575.203 establishes the active employee's rate which is .65% of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25% or not more than 0.75% of the salary of each active employee of the public. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor.

	<u>2018</u>	<u>2017</u>
Active employee	0.65%	0.65%
Non-employer contribution entity (state)	1.25%	1.00%
Employers/District	0.75%	0.55%
Federal/private funding remitted by employers	1.25%	1.00%

The contribution amounts for the Center's fiscal year 2018 are as follows:

Center contributions	\$ 83,052
Member contributions	40,512
NECE on-behalf contributions (state)	69,024

In addition, the State of Texas contributed \$22,684, \$26,693 and \$20,191 in 2018, 2017, and 2016, respectively, for on-behalf payments for Medicare Part D.

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (*regardless of whether or not they participate in the TRS Care OPEB program*). When employers hire a TRS retiree, they are required to pay to TRS Care, a monthly surcharge of \$535 per retiree.

TRS-Care received supplemental appropriations from the State of Texas as the Non-Employer Contributing Entity in the amount of \$15.6 million in fiscal year 2017 and \$212 million in fiscal year 2018.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### Actuarial Assumptions

The actuarial valuation of TRS-Care is similar to the actuarial valuations performed for the pension plan, except that the OPEB valuation is more complex. All of the demographic assumptions, including mortality, and most of the economic assumptions are identical to those which were adopted by the Board in 2015 and are based on the 2014 actuarial experience study of TRS.

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females. The post-retirement mortality rates were based on the 2015 TRS of Texas Healthy Pensioner Mortality Tables.

The following additional actuarial methods and assumptions were employed in the August 31, 2017 actuarial valuation of the total OPEB liability:

Valuation date	August 31, 2017
Actuarial cost method	Individual entry age normal
Inflation	2.50%
Discount rate*	3.42%*
Aging factors	Based on plan specific experience
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs.
Payroll growth rate	2.50%
Projected salary increases**	3.50% to 9.50%**
Healthcare trend rates***	4.50% to 12.00%***
Election rates	Normal retirement: 70% participation prior to age 65 and 75% participation after age 65
Ad hoc post-employment benefit changes	None

\*Source: Fixed income municipal bonds with 20 years to maturity that include only federal tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of August 31, 2017.

\*\*Includes inflation at 2.50%

\*\*\*Initial trend rates are 7.00% for non-Medicare retiree; 10.00% for Medicare retirees and 12.00% for prescriptions for all retirees. Initial trend rates decrease to an ultimate trend rate of 4.50% over a period of 10 years.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### Discount Rate

A single discount rate of 3.42% was used to measure the total OPEB liability. There was a change of .44% in the discount rate since the previous year. Because the plan is essentially a "pay-as-you-go" plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to *not be able to* make all future benefit payments of current plan members. Therefore, the municipal bond rate was applied to all periods of projected benefit payments to determine the total OPEB liability.

#### Sensitivity of the Net OPEB Liability

##### Discount Rate

The following schedule shows the impact of the net OPEB liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (3.42%) in measuring the net OPEB liability:

Sensitivity of the Net OPEB Liability to the Single Discount Rate Assumptions		
1% Decrease (2.42%)	Current Single Discount Rate (3.42%)	1% Increase (4.42%)
\$ 5,084,962	\$ 4,308,383	\$ 3,684,189

##### Healthcare Cost Trend Rates

The following presents the net OPEB liability of the plan using the assumed healthcare cost trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is 1% lower or 1% higher than the assumed healthcare cost trend rate:

Sensitivity of the Net OPEB Liability to the Healthcare Cost Trend Rate Assumptions		
1% Decrease	Current Healthcare Cost Discount Rate	1% Increase
\$ 3,587,159	\$ 4,308,383	\$ 5,254,720

#### OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At August 31, 2018, the Center reported a liability of \$4,308,383 for its proportionate share of the TRS's net OPEB liability. This liability reflects a reduction for State OPEB support provided to the Center. The amount recognized by the Center as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the Center were as follows:

Center's proportionate share of the net OPEB liability	\$ 4,308,383
State's proportionate share of the net OPEB liability associated with the District	<u>3,012,623</u>
<b>Total</b>	<b><u>\$ 7,321,006</u></b>



## Region 5 Education Service Center

### Notes to the Financial Statements

The net OPEB liability was measured as of August 31, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The employer's proportion of the net OPEB liability was based on the employer's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2016 thru August 31, 2017.

At August 31, 2017 the employer's proportion of the collective net OPEB liability was .0099075%, which was the same proportion measured as of August 31, 2016.

**Changes Since the Prior Actuarial Valuation** – The following were changes to the actuarial assumptions or other inputs that affected measurement of the total OPEB liability since the prior measurement period:

1. Significant plan changes were adopted during the fiscal year ending August 31, 2017. Effective January 1, 2018, only one health plan option will exist (instead of three), and all retirees will be required to contribute monthly premiums for coverage. The health plan changes triggered changes to several of the assumptions, including participation rates, retirement rates, and spousal participation rates.
2. The August 31, 2016 valuation had assumed that the savings related to the Medicare Part D reimbursements would phase out by 2022. This assumption was removed for the August 31, 2017 valuation. Although there is uncertainty regarding these federal subsidies, the new assumption better reflects the current substantive plan. This change was unrelated to the plan amendment, and its impact was included as an assumption change in the reconciliation of the total OPEB liability. This change significantly lowered the OPEB liability.
3. The discount rate changed from 2.98% as of August 31, 2016 to 3.42% as of August 31, 2017. This change lowered the total OPEB liability.

There were no changes of benefit terms that affected measurement of the total OPEB liability during the measurement period.

GASB 75 requires the Center to record OPEB expense for the amount of the State's proportionate share of collective OPEB expense that is associated with the Center, and record revenue in the same amount for the support provided by the State. For the measurement period ended August 31, 2017, the State's proportionate share of collected OPEB expense was a negative expense of \$8,504,163,580 and the portion of that amount that is associated with the Center is a negative expense of \$1,008,104. This amount is recorded as a negative revenue and negative expense for the year ended August 31, 2018.

For the year ended August 31, 2018, the Center recognized total negative OPEB expense of \$2,452,913, which includes both the Center's proportionate share of collective OPEB expense and the portion of the State's proportionate share of collective OPEB expense that is associated with the Center, as described above.

## Region 5 Education Service Center

### Notes to the Financial Statements

At August 31, 2018, the Center reported the Center's contribution after the measurement date and its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ -	\$ 89,941
Changes of assumptions	-	1,712,264
Net difference between projected and actual earnings on plan investments	654	-
Changes in proportion and differences between Center contributions and proportionate share of contributions (cost-sharing plan)	19	-
Center contributions after measurement date	83,052	-
<b>Totals</b>	<b>\$ 83,725</b>	<b>\$ 1,802,205</b>

\$83,052 reported as deferred outflows of resources related to OPEB resulting from Center contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ended August 31, 2019. Other amounts reported as deferred outflows of resources (deferred inflows of resources) related to OPEB will be recognized in OPEB expense as follows:

	Year Ending August 31,
2019	\$ (237,714)
2020	(237,714)
2021	(237,714)
2022	(237,714)
2023	(237,877)
Thereafter	(612,799)
<b>Total</b>	<b>\$ (1,801,532)</b>

## Region 5 Education Service Center

### Notes to the Financial Statements

#### E. Shared Services Arrangements – Fiscal Agent

##### Model 1

The Center is the fiscal agent for a Title I Part C Migrant (Fund 301) Shared Services Arrangement, Career and Technical Basic Grant (Fund 331) Shared Services Arrangement, and Title III Part A English Language Acquisition and Language Enhancement (Fund 350) Shared Services Arrangement. The Center is responsible for part of the financial activities of the shared services arrangements. Expenditures for each shared services arrangement is summarized on the following schedule:

Member District	CDN	Title I Part C Migrant Fund 301	Career and Technical Basic Grant Fund 331	Title III English Language Acquisition Fund 350
Bob Hope School	123807	\$ 37,420	\$ 7,838	\$ -
Lumberton ISD	100907	-	-	6,163
Orangefield ISD	181905	1,243	-	3,371
Port Neches-Groves ISD	123908	2,179	-	-
Silsbee ISD	100904	-	-	3,563
Woodville ISD	229903	7,503	-	3,756
Nederland ISD	123905	5,690	-	-
Little Cypress-Mauriceville CISD	181908	-	-	6,934
Burkeville ISD	176901	-	2,662	192
Ehrhart School	123805	-	-	14,781
Evadale ISD	121906	-	2,298	-
Hardin-Jefferson ISD	100905	-	-	8,378
Hull-Daisetta ISD	146905	-	-	770
Kirbyville CISD	121905	-	-	3,082
Kountze ISD	100903	-	-	3,178
Vidor ISD	181907	-	-	5,778
Warren ISD	229904	-	-	963
West Sabine ISD	202905	-	-	770
Buna ISD	121903	-	13,366	770
Beaumont ISD	123910	3,768	-	-
Newton ISD	176902	-	16,302	-
Deweyville ISD	176903	-	5,664	-
High Island ISD	084903	-	851	-
Hamshire-Fannett ISD	123914	-	11,855	7,319
Sabine Pass ISD	123913	-	413	-
West Hardin County CISD	100908	-	4,162	-
Spurger ISD	229905	-	-	482
Unallocated		9,186	-	-
<b>Totals</b>		<b>\$ 66,989</b>	<b>\$ 65,411</b>	<b>\$ 70,250</b>

The Center is also a fiscal agent in two shared service arrangement programs funded by member school districts, *Jefferson County Juvenile Justice Alternative Education Program* and *Hardin County Alternative Education Program*, which are described as follows:

The programs are established under Texas Education Code 37.011. The Center serves as the fiscal agent and instructional program monitor, including overseeing instructional programs, hiring and evaluating instructional staff, coordinating services between districts and county entities and scheduling governance board meetings.

## Region 5 Education Service Center

### Notes to the Financial Statements

#### F. Prior Period Adjustment

Net position and fund balances at September 1, 2017 was restated per the following table for the implementation of GASB 75, as previously noted in Note 1.E.:

	<u>Governmental Activities</u>
Beginning net position, as originally reported	\$ 3,797,439
Implement GASB 75 for OPEB	<u>(7,554,724)</u>
<b>Beginning net position, restated</b>	<b><u><u>\$ (3,757,285)</u></u></b>

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## Required Supplementary Information

**Region 5 Education Service Center**  
 Schedule of Revenues, Expenditures, and Changes  
 in Fund Balance – Budget and Actual  
 General Fund  
 For the Fiscal Year Ended August 31, 2018

**Exhibit F-1**

Data Control Codes		1	2	3	Variance with Final Budget Positive (Negative)
		Budgeted Amounts		Actual	
		Original	Final		
<b>REVENUES</b>					
5700	Local and intermediate revenues	\$ 5,012,149	\$ 5,619,476	\$ 4,924,821	\$ (694,655)
5800	State program revenues	725,457	811,223	786,332	(24,891)
5900	Federal program revenues	288,000	298,000	281,840	(16,160)
5020	Total revenues	6,025,606	6,728,699	5,992,993	(735,706)
<b>EXPENDITURES</b>					
Current:					
0011	Instruction	614,675	628,899	614,366	14,533
0013	Curriculum and instructional staff development	1,645,361	1,851,792	1,540,204	311,588
0041	General administration	861,463	1,003,079	701,356	301,723
0051	Plant maintenance and operations	426,669	533,941	503,651	30,290
0053	Data processing services	1,313,913	1,356,176	1,247,746	108,430
0062	School district administrative support services	1,139,948	1,177,933	979,035	198,898
6030	Total expenditures	6,002,029	6,551,820	5,586,358	965,462
1100	Excess (deficiency) of revenues over (under) expenditures	23,577	176,879	406,635	229,756
<b>OTHER FINANCING SOURCES (USES)</b>					
8911	Transfers out	(101,000)	(140,100)	(140,100)	-
7080	Total other financing sources (uses)	(101,000)	(140,100)	(140,100)	-
1200	Net change in fund balance	(77,423)	36,779	266,535	229,756
0100	Fund balance - beginning	3,160,490	3,160,490	3,160,490	-
3000	<b>FUND BALANCES - ENDING</b>	<u>\$ 3,083,067</u>	<u>\$ 3,197,269</u>	<u>\$ 3,427,025</u>	<u>\$ 229,756</u>

The Notes to the Required Supplementary Information are an integral part of this schedule.

**Region 5 Education Service Center**

**Exhibit F-2**

Schedule of the Center's Proportionate Share of the Net Pension Liability of a Cost-Sharing Multiple-Employer Pension Plan Teacher Retirement System of Texas For the Last Four Fiscal Years\*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Center's proportion of the net pension liability	0.0068505%	0.0064123%	0.0068271%	0.0004469%
Center's proportionate share of the net pension liability	\$ 2,190,407	\$ 2,423,125	\$ 2,413,289	\$ 119,374
State's proportionate share of the net pension liability associated with the Center	2,393,763	2,747,687	2,714,559	3,348,287
<b>TOTALS</b>	<u>\$ 4,584,170</u>	<u>\$ 5,170,812</u>	<u>\$ 5,127,848</u>	<u>\$ 3,467,661</u>
Center's covered payroll	\$ 5,659,586	\$ 5,206,131	\$ 5,161,940	\$ 4,782,127
Center's proportionate share of the net pension liability as a percentage of its covered payroll	38.70%	46.54%	46.75%	2.50%
Plan fiduciary net position as a percentage of the total pension liability	82.17%	78.00%	78.43%	83.25%

\* The amounts presented for the fiscal years were determined as of the Plan's fiscal year end, August 31 of the prior year. Ten years of data is not available.



## Region 5 Education Service Center

Exhibit F-3

### Schedule of the Center's Contributions to the Teacher Retirement System of Texas Pension Plan For the Last Four Fiscal Years\*

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<b>TRS</b>				
Contractually required contributions	\$ 274,043	\$ 224,518	\$ 203,736	\$ 202,154
Contributions in relation to the contractually required contributions	(274,043)	(224,518)	(203,736)	(202,154)
<b>CONTRIBUTION DEFICIENCY (EXCESS)</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Center's covered payroll	\$ 6,232,574	\$ 5,659,586	\$ 5,206,131	\$ 5,161,940
Contributions as a percentage of covered payroll	4.40%	3.97%	3.91%	3.92%

\*The amounts presented for the fiscal years were determined as of the Center's fiscal year end August 31.  
Ten years of data is not available.

## Region 5 Education Service Center

Exhibit F-4

Schedule of the Center's Proportionate Share of the Net OPEB Liability of a Cost-Sharing Multiple-Employer OPEB Plan Teacher Retirement System of Texas Last Fiscal Year\*

	<u>2018</u>
Center's proportion of the net OPEB liability	0.0099075%
Center's proportionate share of the net OPEB liability	\$ 4,308,383
State's proportionate share of the net OPEB liability associated with the Center	<u>3,012,623</u>
<b>TOTALS</b>	<u><u>\$ 7,321,006</u></u>
Center's covered payroll	\$ 5,659,586
Center's proportionate share of the net OPEB liability as a percentage of its covered payroll	76.13%
Plan fiduciary net position as a percentage of the total OPEB liability	0.91%

\* The amounts presented for the fiscal year were determined as of the Plan's fiscal year end, August 31 of the prior year. Ten years of data is not available.

**Region 5 Education Service Center**  
 Schedule of the Center's Contributions to the  
 Teacher Retirement System of Texas OPEB Plan  
 Last Fiscal Year\*

**Exhibit F-5**

	<u>2018</u>
<b>TRS</b>	
Contractually required contributions	\$ 83,052
Contributions in relation to the contractually required contributions	<u>(83,052)</u>
<b>CONTRIBUTION DEFICIENCY (EXCESS)</b>	<u>\$ -</u>
Center's covered payroll	\$ 6,232,574
Contributions as a percentage of covered payroll	1.33%

\*The amounts presented for the fiscal year were determined as of the Center's fiscal year end August 31.  
 Ten years of data is not available.

## **Region 5 Education Service Center**

Notes to the Required Supplementary Information

### **Note 1. Budget**

#### **A. Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. The Center is not legally required to adopt an annual budget for the special revenue funds, therefore, budget comparison schedules are not included in the Center's required supplementary information for any special revenue funds which are reported as a major special revenue fund. All annual appropriations lapse at fiscal year-end. The following procedures are followed in establishing the budgetary data reflected in the financial statements.

1. Prior to August 20 of the preceding fiscal year, the Center prepares a budget for the next succeeding fiscal year beginning September 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board is then called for the purpose of adopting the proposed budget after ten days' public notice of the meeting has been given.
3. Prior to September 1, the budget is legally enacted through passage of a resolution by the Board.

The appropriated budget is prepared by fund, function, and department. The Center's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Center's management. Transfers of appropriations between functions require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the function level within a fund.

#### **B. Variances Between Actual and Final Budget**

There were no significant variances between the final amended budget and actual results.

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## Supplementary Information

**Region 5 Education Service Center**

Combining Balance Sheet

Nonmajor Governmental Funds – Special Revenue Funds

August 31, 2018

Data Control Codes		211	212
		ESSA Title I Improving Basic Programs	ESSA Title 1 Part C Education of Migratory Children
<b>ASSETS</b>			
1110	Cash and cash equivalents	\$ -	\$ -
1240	Due from other governments	55,846	22,147
1290	Other receivables, net of allowance	-	-
1410	Prepaid items	-	-
1000	<b>TOTAL ASSETS</b>	<b>\$ 55,846</b>	<b>\$ 22,147</b>
<b>LIABILITIES</b>			
2160	Accrued wages payable	\$ -	\$ -
2170	Due to other funds	55,846	22,147
2300	Unearned revenue	-	-
2000	Total liabilities	55,846	22,147
<b>FUND BALANCES</b>			
3430	Nonspendable - prepaid items	-	-
3450	Restricted - grant funds	-	-
3000	Total fund balances	-	-
4000	<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 55,846</b>	<b>\$ 22,147</b>

220	223	225	226	241	244
Adult Basic Education - Federal	Temporary Assistance for Needy Families	IDEA - Part B, Preschool Grant	IDEA - Part B, Discretionary	Education Service Center Child Nutrition	Career and Technical Basic Grant
\$ -	\$ -	\$ -	\$ 8,587	\$ -	\$ -
97,190	7,804	30,893	127,216	100,705	3,584
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 97,190</u>	<u>\$ 7,804</u>	<u>\$ 30,893</u>	<u>\$ 135,803</u>	<u>\$ 100,705</u>	<u>\$ 3,584</u>
\$ 14,171	\$ 1,687	\$ -	\$ -	\$ -	\$ -
83,019	6,117	30,893	135,803	100,705	3,584
-	-	-	-	-	-
97,190	7,804	30,893	135,803	100,705	3,584
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 97,190</u>	<u>\$ 7,804</u>	<u>\$ 30,893</u>	<u>\$ 135,803</u>	<u>\$ 100,705</u>	<u>\$ 3,584</u>



**Region 5 Education Service Center**

Combining Balance Sheet

Nonmajor Governmental Funds – Special Revenue Funds - Continued

August 31, 2018

		255	263
Data Control Codes		ESC SLO PD Grants	English Language Acquisition and Enhancement
<b>ASSETS</b>			
1110	Cash and cash equivalents	\$ -	\$ -
1240	Due from other governments	13,594	1,474
1290	Other receivables, net of allowance	-	-
1410	Prepaid items	-	-
1000	<b>TOTAL ASSETS</b>	<b>\$ 13,594</b>	<b>\$ 1,474</b>
<b>LIABILITIES</b>			
2160	Accrued wages payable	\$ -	\$ -
2170	Due to other funds	13,594	1,474
2300	Unearned revenue	-	-
2000	Total liabilities	13,594	1,474
<b>FUND BALANCES</b>			
3430	Nonspendable - prepaid items	-	-
3450	Restricted - grant funds	-	-
3000	Total fund balances	-	-
4000	<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 13,594</b>	<b>\$ 1,474</b>

288	301	331	350	381	385
Principal Leadership Program	SSA - ESSA Title I Part C Education of Migratory Children	SSA - Career and Technical - Basic Grant	SSA - Title III Part A English Language Acquisition and Language Enhancement	Adult Basic Education - State	Visually Impaired
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
47,478	8,511	1,886	6,260	5,227	12,043
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 47,478</u>	<u>\$ 8,511</u>	<u>\$ 1,886</u>	<u>\$ 6,260</u>	<u>\$ 5,227</u>	<u>\$ 12,043</u>
\$ 2,090	\$ -	\$ -	\$ -	\$ 772	\$ -
45,388	8,511	1,886	6,260	4,455	12,043
-	-	-	-	-	-
47,478	8,511	1,886	6,260	5,227	12,043
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 47,478</u>	<u>\$ 8,511</u>	<u>\$ 1,886</u>	<u>\$ 6,260</u>	<u>\$ 5,227</u>	<u>\$ 12,043</u>

**Region 5 Education Service Center**

Combining Balance Sheet

Nonmajor Governmental Funds – Special Revenue Funds - Continued

August 31, 2018

Data Control Codes		392	405
		Non- educational Community - Based Support	Gifted and Talented
<b>ASSETS</b>			
1110	Cash and cash equivalents	\$ -	\$ -
1240	Due from other governments	4,235	2,607
1290	Other receivables, net of allowance	-	-
1410	Prepaid items	-	-
1000	<b>TOTAL ASSETS</b>	<b>\$ 4,235</b>	<b>\$ 2,607</b>
<b>LIABILITIES</b>			
2160	Accrued wages payable	\$ -	\$ -
2170	Due to other funds	4,235	2,607
2300	Unearned revenue	-	-
2000	Total liabilities	4,235	2,607
<b>FUND BALANCES</b>			
3430	Nonspendable - prepaid items	-	-
3450	Restricted - grant funds	-	-
3000	Total fund balances	-	-
4000	<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 4,235</b>	<b>\$ 2,607</b>

446	447	498	499	
Hardin Co AEP	Jefferson Co JJAEP	Harvey Donations	Locally Funded Special Revenue Funds	Total Nonmajor Funds (See Exhibit C-1)
\$ 229,969	\$ 308,659	\$ -	\$ 76,207	\$ 623,422
-	-	-	-	548,700
-	5,000	-	44,773	49,773
-	-	-	471	471
<u>\$ 229,969</u>	<u>\$ 313,659</u>	<u>\$ -</u>	<u>\$ 121,451</u>	<u>\$ 1,222,366</u>
\$ 4,318	\$ 10,571	\$ -	\$ -	\$ 33,609
-	-	-	-	538,567
118,450	107,527	-	617	226,594
122,768	118,098	-	617	798,770
-	-	-	471	471
107,201	195,561	-	120,363	423,125
107,201	195,561	-	120,834	423,596
<u>\$ 229,969</u>	<u>\$ 313,659</u>	<u>\$ -</u>	<u>\$ 121,451</u>	<u>\$ 1,222,366</u>

**Region 5 Education Service Center**

Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances  
Nonmajor Governmental Funds – Special Revenue Funds  
For the Fiscal Year Ended August 31, 2018

		211	212
Data Control Codes		ESSA Title I Improving Basic Programs	ESSA Title 1 Part C Education of Migratory Children
<b>REVENUES</b>			
5700	Local and intermediate revenues	\$ -	\$ -
5800	State program revenues	-	-
5900	Federal program revenues	247,685	209,266
5020	Total revenues	247,685	209,266
<b>EXPENDITURES</b>			
Current:			
0011	Instruction	-	-
0012	Instructional resources and media services	-	-
0013	Curriculum and instructional staff development	247,685	178,235
0023	School leadership	-	-
0041	General administration	-	-
0051	Plant maintenance and operations	-	17,488
0053	Data processing services	-	13,543
Debt service:			
0071	Principal on long-term debt	-	-
6030	Total expenditures	247,685	209,266
1100	Excess (deficiency) of revenues over (under) expenditures	-	-
<b>OTHER FINANCING SOURCES (USES)</b>			
8949	Reimbursements to districts	-	-
7080	Total other financing sources (uses)	-	-
1200	Net change in fund balances	-	-
0100	Fund balances - beginning	-	-
3000	<b>FUND BALANCES - ENDING</b>	<b>\$ -</b>	<b>\$ -</b>

220	223	225	226	241	244
Adult Basic Education - Federal	Temporary Assistance for Needy Families	IDEA - Part B, Preschool Grant	IDEA - Part B, Discretionary	Education Service Center Child Nutrition	Career and Technical Basic Grant
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
942,208	128,162	150,274	1,226,010	466,545	54,199
942,208	128,162	150,274	1,226,010	466,545	54,199
-	-	-	-	-	-
-	-	-	-	-	10,753
900,166	128,162	130,675	1,089,319	369,830	38,335
-	-	-	-	-	-
-	-	-	-	40,823	-
22,241	-	11,444	71,308	32,721	2,580
19,801	-	8,155	65,383	23,171	2,531
-	-	-	-	-	-
942,208	128,162	150,274	1,226,010	466,545	54,199
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

**Region 5 Education Service Center**

Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances

Nonmajor Governmental Funds – Special Revenue Funds - Continued  
For the Fiscal Year Ended August 31, 2018

Data Control Codes		255	263
		ESC SLO PD Grants	English Language Acquisition and Enhancement
<b>REVENUES</b>			
5700	Local and intermediate revenues	\$ -	\$ -
5800	State program revenues	-	-
5900	Federal program revenues	22,322	15,963
5020	Total revenues	22,322	15,963
<b>EXPENDITURES</b>			
Current:			
0011	Instruction	-	-
0012	Instructional resources and media services	-	-
0013	Curriculum and instructional staff development	22,322	14,139
0023	School leadership	-	-
0041	General administration	-	-
0051	Plant maintenance and operations	-	875
0053	Data processing services	-	949
Debt service:			
0071	Principal on long-term debt	-	-
6030	Total expenditures	22,322	15,963
1100	Excess (deficiency) of revenues over (under) expenditures	-	-
<b>OTHER FINANCING SOURCES (USES)</b>			
8949	Reimbursements to districts	-	-
7080	Total other financing sources (uses)	-	-
1200	Net change in fund balances	-	-
0100	Fund balances - beginning	-	-
3000	<b>FUND BALANCES - ENDING</b>	<b>\$ -</b>	<b>\$ -</b>

288	301	331	350	381	385
Principal Leadership Program	SSA - ESSA Title I Part C Education of Migratory Children	SSA - Career and Technical - Basic Grant	SSA - Title III Part A English Language Acquisition and Language Enhancement	Adult Basic Education - State	Visually Impaired
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	115,061	154,991
448,507	66,989	65,411	70,250	-	-
448,507	66,989	65,411	70,250	115,061	154,991
-	-	-	-	-	129,596
-	-	-	-	-	-
397,965	56,488	62,216	62,023	112,396	11,376
-	-	-	-	-	-
-	-	-	-	-	-
30,958	5,628	1,613	3,644	2,100	5,490
19,584	4,873	1,582	4,583	565	8,529
-	-	-	-	-	-
448,507	66,989	65,411	70,250	115,061	154,991
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -



## Region 5 Education Service Center

Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balances

Nonmajor Governmental Funds – Special Revenue Funds - Continued

For the Fiscal Year Ended August 31, 2018

		392	405
Data Control Codes		Non-educational Community - Based Support	Gifted and Talented
<b>REVENUES</b>			
5700	Local and intermediate revenues	\$ -	\$ -
5800	State program revenues	4,235	10,200
5900	Federal program revenues	-	-
5020	Total Revenues	4,235	10,200
<b>EXPENDITURES</b>			
Current:			
0011	Instruction	-	-
0012	Instructional resources and media services	-	-
0013	Curriculum and instructional staff development	-	10,200
0023	School leadership	-	-
0041	General administration	-	-
0051	Plant maintenance and operations	-	-
0053	Data processing services	-	-
Debt service:			
0071	Principal on long-term debt	-	-
6030	Total expenditures	-	10,200
1100	Excess (deficiency) of revenues over (under) expenditures	4,235	-
<b>OTHER FINANCING SOURCES (USES)</b>			
8949	Reimbursements to districts	(4,235)	-
7080	Total other financing sources (uses)	(4,235)	-
1200	Net change in fund balances	-	-
0100	Fund balances - beginning	-	-
3000	<b>FUND BALANCES - ENDING</b>	<b>\$ -</b>	<b>\$ -</b>

446	447	498	499	
Hardin Co AEP	Jefferson Co JJAEP	Harvey Donations	Locally Funded Special Revenue Funds	Total Nonmajor Funds (See Exhibit C-2)
\$ 75,660	\$ 365,000	\$ 784,809	\$ 948,889	\$ 2,174,358
-	10,856	-	17,613	312,956
-	-	-	-	4,113,791
75,660	375,856	784,809	966,502	6,601,105
68,791	260,045	-	-	458,432
-	-	-	-	10,753
-	-	784,809	-	4,616,341
-	39,486	-	-	39,486
10,500	20,000	-	46,974	118,297
-	1,288	-	31,266	240,644
-	-	-	758,080	931,329
-	-	-	28,369	28,369
79,291	320,819	784,809	864,689	6,443,651
(3,631)	55,037	-	101,813	157,454
-	-	-	-	(4,235)
-	-	-	-	(4,235)
(3,631)	55,037	-	101,813	153,219
110,832	140,524	-	19,021	270,377
<u>\$ 107,201</u>	<u>\$ 195,561</u>	<u>\$ -</u>	<u>\$ 120,834</u>	<u>\$ 423,596</u>

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# **Overall Compliance, Internal Control Section and Federal Awards**

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**Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Board of Trustees of  
Region 5 Education Service Center  
Beaumont, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Region 5 Education Service Center (the Center) as of and for the year ended August 31, 2018, and the related notes to the financial statements, which collectively comprise the Center's basic financial statements, and have issued our report thereon dated December 20, 2018.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Center's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Center's internal control. Accordingly, we do not express an opinion on the effectiveness of the Center's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Center's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

The Board of Trustees of  
Region 5 Education Service Center

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Center's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Center's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Weaver and Tidwell, L.L.P.*

WEAVER AND TIDWELL, L.L.P.

Conroe, Texas  
December 20, 2018

**Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance in Accordance with the Uniform Guidance**

To the Board of Trustees of  
Region 5 Education Service Center  
Beaumont, Texas

**Report on Compliance for Each Major Federal Program**

We have audited Region 5 Education Service Center's (the Center) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Center's major federal programs for the year ended August 31, 2018. The Center's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Center's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Center's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Center's compliance.

***Opinion on Each Major Federal Program***

In our opinion, the Center complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2018.



## Report on Internal Control over Compliance

Management of the Center is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Center's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Center's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Weaver and Tidwell, L.L.P.*

WEAVER AND TIDWELL, L.L.P.

Conroe, Texas  
December 20, 2018

**Region 5 Education Service Center**  
 Schedule of Findings and Questioned Costs  
 For the Fiscal Year Ended August 31, 2018

**Section 1. Summary of Auditor's Results**

**Financial Statements**

- |   |               |
|---|---------------|
| 1. Type of auditor's report issued  | Unmodified    |
| 2. Internal control over financial reporting:   |               |
| <i>a.</i> Material weakness(es) identified?   | No            |
| <i>b.</i> Significant deficiency(ies) identified that are not considered to be material weaknesses? | None reported |
| 3. Noncompliance material to Financial Statements noted?  | No            |

**Federal Awards**

- |   |   |
|---|---|
| 4. Internal control over major programs:  |   |
| <i>a.</i> Material weakness(es) identified?   | No  |
| <i>b.</i> Significant deficiency(ies) identified that are not considered to be material weaknesses?   | None reported   |
| 5. Type of auditor's report issued on compliance with major programs                                  | Unmodified  |
| 6. Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance? | No  |
| 7. Identification of major programs   | Adult Basic Education 84.002A<br>Special Education Cluster (IDEA) 84.027A and 84.173A |
| 8. Dollar threshold used to distinguish between Type A and Type B federal programs                    | \$750,000   |
| 9. Auditee qualified as a low-risk auditee?   | No  |

**Section 2. Financial Statement Findings**

None reported

**Section 3. Federal Award Findings and Questioned Costs**

None reported

**Region 5 Education Service Center**  
Summary Schedule of Prior Audit Findings  
For The Fiscal Year Ended August 31, 2018

**Prior Year Findings**

**Finding # 2017-001 – Fund Balance/Net Position Corrections from the Prior Period**

Responsible Party

Denise Wallace, Chief Financial Officer

Corrective Action

The Center's Chief Financial Officer will participate in continuing education programs that promote adhering to governmental accounting standards.

Status

The planned corrective action was completed as of August 31, 2018.

**Region 5 Education Service Center**  
 Schedule of Expenditures of Federal Awards  
 For the Fiscal Year Ended August 31, 2018

**Exhibit K-1**  
 (Page 1 of 2)

(1) Federal Grantor/ Pass-Through Grantor/ Program Title	(2) Federal CFDA Number	(2A) Pass-Through Entity Identifying Number	(3) Total Federal Expenditures
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
Passed Through Texas Department of Agriculture:			
Education Service Center Child Nutrition	10.560	PO 551-8-13053	\$ 466,545
<b>TOTAL U.S. DEPARTMENT OF AGRICULTURE</b>			466,545
<b>U.S. DEPARTMENT OF LABOR</b>			
Passed Through Workforce Solutions of Southeast Texas:			
WIOA Cluster:			
Texas Industry Partnership Initiative	17.258	1817TIP000	53,661
Texas Industry Partnership Initiative	17.258	1818TIP000	17,336
Total WIOA Cluster			70,997
<b>TOTAL U.S. DEPARTMENT OF LABOR</b>			70,997
<b>U.S. DEPARTMENT OF EDUCATION</b>			
Direct:			
School Leadership Program	84.363A	U363A130077 - 16	491,027
Passed Through Texas Workforce Commission:			
Adult Basic Education (ABE) - Federal	84.002A	1816AEL001	53,375
Adult Basic Education (ABE) - Federal	84.002A	1816AELB01	745,450
Adult Basic Education (ABE) - Federal	84.002A	1818ALA000	113,012
Total Program 84.002A			911,837
Passed Through Texas Education Agency:			
ESEA Title I, Priority School Support	84.010A	186101177110005	99,831
ESEA Title I, Priority School Support	84.010A	176101287110005	131,000
ESEA Title I, Part A	84.010A	176101197110005	2,545
ESEA Title I, Part A	84.010A	186101197110005	34,997
Total Program 84.010A			268,373
ESEA Title I, Part C - Migrant Education	84.011A	186150027110005	226,751
ESEA Title I, Part C - Migrant Education	84.011A	17615001181950	3,324
ESEA Title I, Part C - Migrant Education	84.011A	18615001181950	68,165
Total Program 84.011A			298,240
Special Education Cluster (IDEA):			
IDEA - Part B, Discretionary	84.027A	186600227110005	55,421
IDEA - Part B, Discretionary	84.027A	186600567110005	823,943
IDEA - Part B, Discretionary	84.027A	186600587110005	103,531
IDEA - Part B, Discretionary	84.027A	186600597110005	30,976
IDEA - Part B, Discretionary	84.027A	176600657110005	140,824
IDEA - Part B, Discretionary	84.027A	186600571819506681	7,129
IDEA - Part B, Discretionary	84.027A	186600571819506682	23,897
IDEA - Part B, Discretionary	84.027A	176600571819506683	58,445
IDEA - Part B, Discretionary	84.027A	186600571819506683	79,587
IDEA - Part B, Preschool	84.173A	186610227110005	162,374
Total Special Education Cluster (IDEA)			1,486,127

The Notes to the Schedule of Expenditures of Federal Awards are an integral part of this statement.

**Region 5 Education Service Center**  
Schedule of Expenditures of Federal Awards – Continued  
For the Fiscal Year Ended August 31, 2018

**Exhibit K-1**  
(Page 2 of 2)

(1) Federal Grantor/ Pass-Through Grantor/ Program Title	(2) Federal CFDA Number	(2A) Pass-Through Entity Identifying Number	(3) Total Federal Expenditures
ESC CTE Leadership	84.048A	184200097110005	11,753
CTE PBMD / Admin for ESC	84.048A	184200107110005	40,990
ESC CTE Non-Traditional	84.048A	184200127110005	4,936
CTE Basic Grant - SSA	84.048A	18420006181950	68,401
Total Program 84.048A			126,080
Title III, Part A - English Language Acquisition	84.365A	186710027110005	15,963
Title III, Part A - English Language Acquisition - SSA	84.365A	18671001181950	71,665
Total Program 84.365A			87,628
Equity Plan Support	84.367A	166945647110005	1,856
Equity Plan Support	84.367A	176945647110005	8,761
Principal Preparation Grants	84.367A	186945677110017	1,435
Instructional Leadership Management	84.367A	186945657110002	11,371
Total Program 84.367A			23,423
Restart Hurricane Recovery	84.938A	18511701181950	132,998
ESC Title 1, Part A	84.999	186000117110005	43,218
Passed Through University of Texas at Austin:			
Texas Mathematics and Science Partnership	84.366B	UTA17-000463	109,132
Texas Mathematics and Science Partnership	84.366B	UTA17-000492	114,884
Texas Mathematics and Science Partnership	84.366B	UTA17-001504	150,000
Total Program 84.366B			374,016
<b>TOTAL U.S. DEPARTMENT OF EDUCATION</b>			4,242,967
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
Passed Through Texas Workforce Commission:			
TANF Cluster:			
Local Performance Quality Improvement Award	93.558	1818PQI000	1,868
Temporary Assistance for Needy Families (TANF)	93.558	1816AEL001	6,164
Temporary Assistance for Needy Families (TANF)	93.558	1816AELB01	129,021
Total TANF Cluster			137,053
Passed Through The University of Texas Health Science:			
CCDF Cluster:			
Texas School Ready!	93.575	UTHSC 0000829445	121,190
Passed Through Texas Health and Human Services Commission:			
FEMA Regular Services Program (RSP) Grant	93.982	HHS000101300001	431,053
<b>TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			689,296
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<b>\$ 5,469,805</b>

The Notes to the Schedule of Expenditures of Federal Awards are an integral part of this statement.

## Region 5 Education Service Center

### Notes to Schedule of Expenditures of Federal Awards

#### **Basis of Presentation**

The accompanying schedule of expenditures of federal awards includes the federal grant activity of Region 5 Education Service Center and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Single Audit Act Amendments of 1996 and Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

The Center has elected not to use the 10% de minimis indirect cost rate as allowed under Uniform Guidance.

**Region 5 Education Service Center**  
 Schedule of Required Responses to Selected  
 School FIRST Indicators (Unaudited)  
 For the Fiscal Year Ended August 31, 2018

**Exhibit L-1**

<u>Data Control Codes</u>	<u>Responses</u>
SF2 Were there any disclosures in the Annual Financial Report and/or other sources of information concerning nonpayment of any terms of any debt agreement at fiscal year end?	No
SF4 Was there an unmodified opinion in the Annual Financial Report on the financial statements as a whole?	Yes
SF5 Did the Annual Financial Report disclose any instances of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds?	No
SF6 Was there any disclosure in the Annual Financial Report of material noncompliance for grants, contracts, and laws related to local, state, or federal funds?	No
SF7 Did the education service center make timely payments to the Teachers Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies?	Yes
SF8 Did the education service center not receive an adjusted repayment schedule for more than one fiscal year for an over allocation of Foundation School Program (FSP) funds as a result of a financial hardship?	Yes
SF10 Total accumulated accretion on CABs included in government-wide financial statements at fiscal year-end?	\$ -
SF11 Net Pension Assets (1920) at fiscal year-end.	\$ -
SF12 Net Pension Liabilities (2540) at fiscal year-end.	\$ 2,190,407